# TOWN OF WILKESBORO, NORTH CAROLINA ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2019

Prepared by: Finance Department

Submitted by: Town Manager

### ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2019

#### **TABLE OF CONTENTS**

	Page Numbe
FINANCIAL SECTION	
Independent Auditor's Report	1 - 3
Management's Discussion & Analysis	4 - 10
Basic Financial Statements:	
Government-wide Financial Statements	
Statement of Net Position	11
Statement of Activities	12
Fund Financial Statements	
Balance Sheet - Governmental Funds	13
Reconciliation of the Governmental Funds Balance Sheet to the	
Statement of Net Position	14
Statement of Revenues, Expenditures, and Changes in Fund	
Balances – Governmental Funds	15
Reconciliation of the Statement of Revenues, Expenditures, and Changes in	
Fund Balances of Governmental Funds to the Statement of Activities	16
Statement of Revenues, Expenditures, and Changes in Fund Balances –	
Budget and Actual – Budgetary Basis – General Fund	17
Statement of Net Position – Proprietary Fund	
Statement of Revenues, Expenses, and Changes in Net Position –	
Proprietary Fund	19
Statement of Cash Flows – Proprietary Fund	
Notes to Financial Statements	
Required Supplementary Information:	
Schedule of Changes in Total Pension Liability – Law Enforcement Officers' Spe	cial
Separation Allowance	
Schedule of Total Pension Liability as a Percentage of Covered Payroll – Law En	
Officers' Special Separation Allowance	
Schedule of Changes in Total OPEB Liability and Related Ratios	
Schedule of Town's Proportionate Share of Net Pension Liability (Asset) –	
Local Governmental Employees' Retirement System	62
Schodulo of Town of Wilkoshoro's Contributions	

#### ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2019

#### **TABLE OF CONTENTS**

	Page Number
Individual Fund Statements and Schedules:	
Schedule of Revenues, Expenditures, and Changes in Fund Balances –	
Budget and Actual (Budgetary Basis) – General Fund	64 - 66
Combining Balance Sheet - Nonmajor Governmental Fund	67
Combining Statement of Revenues, Expenditures, and Changes in Fund	
Balances – Nonmajor Governmental Funds	68
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget	
and Actual – From Inception – Special Revenue Fund – Grant Project Fund	69
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget	
and Actual – From Inception – General Capital Projects Fund	70
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget	
and Actual (Non-GAAP) - Water and Sewer Fund	71 and 72
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget	
and Actual (Non-GAAP) - Water and Sewer Capital Projects Fund	73 and 74
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget	
and Actual (Non-GAAP) - Water and Sewer Capital Reserve Fund	75
Balance Sheet - Component Unit - Wilkesboro Tourism Development, Convention	
And Visitors Bureau	76
Statement of Revenues, Expenditures and Changes in Fund Balances – Componer	nt
Unit - Wilkesboro Tourism Development, Convention and Visitors Bureau	77
Schedule of Ad Valorem Taxes Receivable	78
Analysis of Current Tax Levy	79
COMPLIANCE SECTION	
Independent Auditor's Report on Internal Control over Financial Reporting	
and on Compliance and Other Matters Based on an Audit of Financial	
Statements Performed in Accordance with Government Auditing Standards	80 and 81
Independent Auditor's Report on Compliance for Each Major Federal Program and	
Report on Internal Control over Compliance Required by Uniform Guidance	
Schedule of Expenditures of Federal and State Awards	
Notes to the Schedule of Expenditures of Federal and State Awards	
Schedule of Findings and Questioned Costs	
Managamant's Carrostiva Astion Plan	02 and 04

# FINANCIAL SECTION



#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of Town Council Town of Wilkesboro, North Carolina

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the **Town of Wilkesboro, North Carolina** (the "Town"), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Wilkesboro ABC Board, which represents 72% of the assets, 68% of the net position and 94% of the revenues of the discretely presented component units. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Wilkesboro ABC Board, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the Wilkesboro ABC Board were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely present component units, each major fund, and the aggregate remaining fund information of the Town of Wilkesboro, North Carolina as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion & Analysis, the Schedule of Changes in Total Pension Liability – Law Enforcement Officers' Special Separation Allowance, the Schedule of Total Pension Liability as a Percentage of Covered Payroll - Law Enforcement Officers' Special Separation Allowance, the Schedule of Changes in Total OPEB Liability, the Town of Wilkesboro's Proportionate Share of Net Pension Liability (Asset), and the Schedule of the Town of Wilkesboro's Contributions on pages 4 - 10, 59, 60, 61, 62 and 63, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The combining and individual nonmajor fund statements and schedules, and the schedule of expenditures of federal and state awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and the State Single Audit Implementation Act are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund statements and schedules and the schedule of expenditures of federal and state awards (the "supplementary information") are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 27, 2021, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

Mauldin & Jerkins, LLC

Columbia, South Carolina October 27, 2021

As management of the Town of Wilkesboro, we offer readers of the Town of Wilkesboro's financial statements this narrative overview and analysis of the financial activities of the Town of Wilkesboro for the fiscal year ended June 30, 2019. We encourage readers to read the information presented here in conjunction with additional information that we have furnished in the Town's financial statements, which follow this narrative.

#### **Financial Highlights**

- The assets of the Town of Wilkesboro exceeded its liabilities at the close of the fiscal year by \$37,895,278 (net position).
- The government's total net position decreased by (\$1,092,041) or 2.8%. The general fund added
  major capital assets in the form of equipment and construction in progress, while the businesstype activities were able to add to their facilities though the various capital projects. Both funds
  added significant decreases due the change in reporting OPEB deferrals.
- As of the close of the current fiscal year, the Town of Wilkesboro's governmental funds reported combined ending fund balances of \$1,762,763, a decrease of (\$1,159,321). Approximately 55.7% of this total amount or \$983,555 is available for spending at the government's discretion (unassigned fund balance).
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$983,555 or 14.2% of total general fund expenditures for the 2020 fiscal year.
- The Town of Wilkesboro's total long-term liabilities increased by \$1,827,774 (32.6%) during the current fiscal year. This substantial increase is due to actuarial valuations which resulted increases to OPEB liability \$1,917,156.

#### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the Town of Wilkesboro's basic financial statements. The Town's basic financial statements consist of three components; 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements (see Figure 1). The basic financial statements present two different views of the Town through the use of government-wide statements and fund financial statements. In addition to the basic financial statements, this report contains other supplemental information that will enhance the reader's understanding of the financial condition of the Town of Wilkesboro.

#### **Required Components of Annual Financial Report** Figure 1 Management' Basic s Discussion Financial and Analysis Statements Notes to the Government-Fund Financial wide Financial Financial Statements Statements Statements Detail Summary -

#### **Basic Financial Statements**

The first two statements (pages 11 & 12) in the basic financial statements are the **Government-wide Financial Statements**. They provide both short and long-term information about the Town's financial status.

The next statements (pages 14 through 21) are **Fund Financial Statements**. These statements focus on the activities of the individual parts of the Town's government. These statements provide more detail than the government-wide statements. There are three parts to the Fund Financial Statements: 1) the governmental funds statements; 2) the budgetary comparison statements; and 3) the proprietary fund statements.

The next section of the basic financial statements is the **notes to the financial statements**. The notes to the financial statements explain in detail some of the data contained in those statements. After the notes, **supplemental information** is provided to show details about the Town's individual funds. Budgetary information required by the General Statutes also can be found in this part of the statements.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide the reader with a broad overview of the Town's finances, similar in format to a financial statement of a private-sector business. The government-wide statements provide short and long-term information about the Town's financial status as a whole.

The two government-wide statements report the Town's net position and how they have changed. Net position is the difference between the Town's total assets and total liabilities. Measuring net position is one way to gauge the Town's financial condition.

The government-wide statements are divided into three categories: 1) governmental activities; 2) business-type activities; and 3) component units. The governmental activities include most of the Town's basic services such as public safety, parks and recreation, and general administration. Property taxes, state and federal grant funds finance most of these activities. The business-type activities are those that the Town charges customers to provide. These include the water and sewer services offered by the Town of Wilkesboro. The final category is the component units. Although legally separate from the Town, the Tourism Bureau is important to the Town because the Town exercises control over the Tourism Bureau by appointing its board members and because the Tourism Bureau is required to spend the net proceeds of the Town's 3% occupancy tax to promote tourism, conventions, and visitation to the Town of Wilkesboro. Although legally separate from the Town, the ABC Board is important to the Town because the Town exercises control over the Board by appointing its members and because the Board is required to distribute its surpluses to the general fund of the Town and to other governmental units.

The government-wide financial statements are on (pages 11 & 12) of this report.

#### **Fund Financial Statements**

The fund financial statements provide a more detailed look at the Town's most significant activities. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town of Wilkesboro, like all other governmental entities in North Carolina, uses fund accounting to ensure and reflect compliance (or non-compliance) with finance-related legal requirements, such as the General Statutes or the Town's budget ordinance. All of the funds of the Town of Wilkesboro can be divided into two categories: governmental funds and proprietary funds.

**Governmental Funds** - Governmental funds are used to account for those functions reported as governmental activities in the government-wide financial statements. Most of the Town's basic services are accounted for in governmental funds. These funds focus on how assets can readily be converted into cash flow in and out, and what monies are left at year-end that will be available for spending in the next year. Governmental funds are reported using an accounting method called *modified accrual accounting*, which provides a short-term spending focus. As a result, the governmental fund financial statements give the reader a detailed short-term view that helps him or her determine if there are more or less financial

resources available to finance the Town's programs. The relationship between government activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is described in a reconciliation that is a part of the fund financial statements.

The Town of Wilkesboro adopts an annual budget for its General Fund, as required by the General Statutes. The budget is a legally adopted document that incorporates input from the citizens of the Town, the management of the Town, and the decisions of the Board about which services to provide and how to pay for them. It also authorizes the Town to obtain funds from identified sources to finance these current period activities. The budgetary statement provided for the General Fund demonstrates how well the Town complied with the budget ordinance and whether or not the Town succeeded in providing the services as planned when the budget was adopted. The budgetary comparison statement uses the budgetary basis of accounting and is presented using the same format, language, and classifications as the legal budget document. The statement shows four columns: 1) the original budget as adopted by the board; 2) the final budget as amended by the board; 3) the actual resources, charges to appropriations, and ending balances in the General Fund; and 4) the difference or variance between the final budget and the actual resources and charges.

**Proprietary Funds** - The Town of Wilkesboro has one type of proprietary fund. *Enterprise Funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The Town of Wilkesboro uses an enterprise fund to account for its water and sewer activity. This fund is the same as that function shown in the business-type activities in the Statement of Net Position and the Statement of Activities.

**Notes to the Financial Statements** - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements are on pages 22 through 58 of this report.

**Other Information** - In addition to the basic financial statements and accompanying notes, this report includes certain required supplementary information concerning the Town of Wilkesboro's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found beginning on page 59 of this report.

#### **Government-Wide Financial Analysis**

#### Town of Wilkesboro Statement of Net Position

	June 30	0, 2019	June 30	), 2018	Tot	al
	Governmental	Business-type	Governmental	Business-type		
	Activities	Activities	Activities	Activities	June 30, 2019	June 30, 2018
Assets:						
Current assets \$	2,133,967 \$	2,639,758 \$	2,780,889 \$	2,947,332 \$	4,773,725 \$	5,728,221
Capital assets, net	5,954,654	42,185,693	6,409,957	39,138,850	48,140,347	45,548,807
Total assets	8,088,621	44,825,451	9,190,846	42,086,182	52,914,072	51,277,028
Deferred outflows of resources	3,385,867	2,501,882	2,871,181	2,091,097	5,887,749	4,962,278
Liabilities:						
Current liabilities	629,359	1,438,990	558,584	1,516,251	2,068,349	2,074,835
Long-term liabilities	6,908,174	11,542,587	5,033,459	10,480,669	18,450,761	15,514,128
Total liabilities	7,537,533	12,981,577	5,592,043	11,996,920	20,519,110	17,588,963
Deferred inflows of resources	362,048	19,123	74,905	30,801	381,171	105,706
Net position:						
Net investment in capital assets	6,893,193	33,993,099	5,122,520	29,990,871	40,886,292	35,113,391
Restricted	721,258	-	1,219,764	-	721,258	1,219,764
Unrestricted	(4,039,544)	333,534	52,795	2,158,687	(3,706,010)	2,211,482
Total net position \$	3,574,907 \$	34,326,633 \$	6,395,079	32,149,558	37,901,540 \$	38,544,637

As noted earlier, net position may serve over time as one useful indicator of a government's financial condition. The assets of the Town of Wilkesboro exceeded liabilities by \$37,901,540 as of June 30, 2019. The Town's net position increased by \$559,819, or 1.5%, for the fiscal year ended June 30, 2019. There was also a restatement to net position for various items in the amount of \$1,202,916. See note 12 for further details. However, the largest portion of net position, \$37,901,540, reflects the Town's investment in capital assets (e.g. land, buildings, machinery, and equipment); less any related debt still outstanding that was issued to acquire those items. The Town of Wilkesboro uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town of Wilkesboro's investment in its capital assets is reported net of the outstanding related debt, the resources needed to repay that debt must be provided by other sources, since the capital assets cannot be used to liquidate these liabilities. An additional portion of the Town of Wilkesboro's net position \$721,258 (1.9%) represents resources that are subject to external restrictions on how they may be used.

Several particular aspects of the Town's financial operations influenced the total unrestricted governmental net position:

- Continued diligence in the collection of property taxes by maintaining a tax collection percentage of 97.03%, up 0.77% over prior. The statewide average for municipalities of our size in fiscal year 2019 was 98.67%. This represents an increase of 0.12% when compared to prior year.
- Other taxes also increased \$152,468 or 7.69% over that of the prior year.

#### Town of Wilkesboro Changes in Net Position

	Governmenta	l Activities	Business-type	Activities	Total		
	2019	2018	2019	2018	2019	2018	
Revenues:							
Program revenues:							
Charges for services	\$ 200,304 \$	192,126 \$	7,051,694 \$	7,149,106 \$	7,251,998 \$	7,341,232	
Operating grants/contributions	323,016	139,641	-	-	323,016	139,641	
Capital grants/contributions	-	-	1,974,525	631,672	1,974,525	631,672	
General revenues:							
Property taxes	3,357,123	3,215,517	-	-	3,357,123	3,215,517	
Other taxes	2,134,323	1,981,855	-	-	2,134,323	1,981,855	
Unrestricted interest	24,668	4,232	-	6,242	24,668	10,474	
Miscellaneous	522,860	1,007,619	118,138	214,767	640,998	1,222,386	
Total revenues	6,562,294	6,540,990	9,144,357	8,001,787	15,706,651	14,542,777	
Expenses:							
General government	3,093,951	456,682	-	-	3,093,951	456,682	
Public safety	2,955,150	2,691,727	-	-	2,955,150	2,691,727	
Transportation	713,377	818,913	-	-	713,377	818,913	
Environmental protection	316,754	281,999	-	-	316,754	281,999	
Culture and recreation	319,178	290,283		-		290,283	
Interest on long term debt	38,335	37,190	-	-	38,335	37,190	
Water/Sewer	-	-	7,710,087	5,603,706	7,710,087	5,603,706	
Total expenses	7,436,745	4,576,794	7,710,087	5,603,706	15,146,832	10,180,500	
Increase in net position before transfers	(874,451)	1,964,196	1,434,270	2,398,081	559,819	4,362,277	
Transfers	(567,752)	-	567,752	-	-	-	
Change in net position	(1,442,203)	1,964,196	2,002,022	2,398,081	559,819	4,362,277	
Net position, beginning	6,395,079	5,475,955	32,149,558	30,508,687	38,544,637	35,984,642	
Restatement	(1,377,969)	(1,045,072)	175,053	(757,210)	(1,202,916)	(1,802,282)	
Net position, beginning, restated	5,017,110	4,430,883	32,324,611	29,751,477	37,341,721	34,182,360	
Net position, ending	\$ 3,574,907 \$	6,395,079 \$	34,326,633 \$	32,149,558 \$	37,901,540 \$	38,544,637	

**Governmental activities:** Governmental activities decreased the Town's net position by (\$1,442,203). The key element of this decrease in net position has been the increase of long-term liabilities. The bulk of this decrease resulted from expenditures exceeding revenues by \$874,451 as well as net transfers to the business-type activities of \$567,752.

**Business-type activities**: Business-type activities increased the Town of Wilkesboro's net position by \$2,002,022. The key elements of this increase in net position charges for services of \$7,051,694 in addition to \$1,974,525 in capital grants and contributions which were used to maintain our utility system as we strive to meet the needs of the Town.

#### Financial Analysis of the Town's Funds

As noted earlier, the Town of Wilkesboro uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** The focus of the Town of Wilkesboro's governmental funds is to provide information on near-term inflows, outflows, and balances of usable resources. Such information is useful in assessing the Town of Wilkesboro's financing requirements.

The general fund is the chief operating fund of the Town of Wilkesboro. At the end of the current fiscal year, unassigned fund balance of the General Fund decreased by \$344,815 to \$967,505, while total fund balance decreased \$1,159,321, 39.7%, to a total of \$1,762,763. This circumstance is a result of planned expenditures on behalf of the Town. Over the past couple of years, the Town has been able to increase its fund balance by putting off certain expenditures during a time of economic settling. Now that the economy has normalized, these funds are being allocated to specific projects including downtown revitalization and various equipment purchases. While these expenditures are capital in nature, the Town has also considered the normal growth of operational expenses over time.

In 2019, the General Fund allocated \$567,752 towards a capital project to the Water & Sewer Fund. This project is a joint project between both the General and Water & Sewer Fund. The General Fund portion involves expenditures used to revitalize downtown Wilkesboro with the addition of a multipurpose stage and park facility in a former parking lot. This work took place in conjunction with the Proprietary Fund portion of the project which involved a long overdue upfit to utility throughout the downtown area. This project has been a great benefit to the community.

As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 12.85% of total General Fund expenditures, while total fund balance represents 23.41% of that same amount compared to 19.9% and 44.9% in the prior year, respectively.

**General Fund Budgetary Highlights**. During the 2019 fiscal year, the Town revised the budget on several occasions. Generally, budget amendments fall into one of three categories: 1) amendments made to adjust the estimates that are used to prepare the original budget ordinance once exact information is available; 2) amendments made to recognize new funding amounts from external sources, such as Federal and State grants; and 3) increases in appropriations that become necessary to maintain services. These amendments are typical occurrences as Council adjusts to opportunities and circumstances that arise throughout the year.

**Proprietary Funds**. The Town of Wilkesboro's proprietary funds provide the same type of information found in the government-wide statements but in more detail. Unrestricted net position of the Water and Sewer Fund at the end of the fiscal year amounted to \$333,534. The total change in net position was a decrease of \$2,002,022. Other factors concerning the finances of this fund have already been addressed in the discussion of the Town of Wilkesboro's business-type activities.

#### **Capital Asset and Debt Administration**

**Capital assets.** The Town of Wilkesboro's investment in capital assets for its governmental and business-type activities as of June 30, 2019, totals \$48,140,347 (net of accumulated depreciation). These assets include buildings, water and sewer lines, land, machinery and equipment, park facilities, vehicles, and infrastructure. While both the General and Proprietary Funds have reduced their unrestricted funds, the overall investment made to the Town's infrastructure or capital asset position has continued to grow at a rapid pace, increasing \$8,704,181 over the last two fiscal year.

Major capital asset transactions during the year include the following additions (there were no significant demolitions or disposals):

- Water and sewer capital asset additions of \$3,210,972.
- Governmental capital asset additions of \$684,794.

Town of Wilkesboro's Capital Assets (net of depreciation)

	 Governmental Activities				Business-t	ype	Activities	Total		
	2019		2018		2019		2018	2019	2018	
Land	\$ 1,803,348	\$	1,803,348	\$	609,932	\$	609,932 \$	2,413,280 \$	2,413,280	
Buildings and improvements	1,874,265		1,889,274		-		-	1,874,265	1,889,274	
Plant and distribution system	-		-		29,357,301		29,988,996	29,357,301	29,988,996	
Machinery and equipment	1,705,799		1,337,120		1,181,004		920,845	2,886,803	2,257,965	
Infrastructure	571,242		600,119		-		-	571,242	600,119	
Construction in progress	-		780,096		11,037,456		7,619,077	11,037,456	8,399,173	
Total	\$ 5,954,654	\$	6,409,957	\$	42,185,693	\$	39,138,850 \$	48,140,347 \$	45,548,807	

Additional information on the Town's capital assets can be found in note 5 of the basic financial statements.

#### **Long-term Debt**

The Town of Wilkesboro's total long-term liabilities increased by \$2,936,633 (3.12%) during the current fiscal year related to new debt of \$488,000 for both General and Water Sewer for various pieces of equipment and the increase of OPEB, the LGERS and LEO pension liabilities

North Carolina general statutes limit the amount of general obligation debt that a unit of government can issue to 8 percent of the total assessed value of taxable property located within that government's boundaries. The legal debt margin for the Town of Wilkesboro is \$55,875,653.

Additional information regarding the Town of Wilkesboro's long-term debt can be found in note 6 beginning on page 39 of this report.

#### **Economic Factors**

The following key economic indicators reflect the growth and prosperity of the Town.

- The unemployment rate for Wilkes County at June 30, 2019 stands at 4.3%, which is has been holding steady as the local economy continues to show signs of growth. This rate is indicative of the national economic environment and is on par with the state-wide average of 3.8%. It is also consistently better than our surrounding area by comparison. The Town and County as a whole have had several exciting announcements with regards to employment opportunities in the area.
- The Town has secured grant funds for Water and Sewer line work that will directly enhance our system's efficiency of service to our US 421 business corridor. It regards the service line loop encompassing our large retail customer base in this area including future expansion. Known as the Brown' Ford Loop Project. The project has had issues due to a bore which has been unable to be completed by the contractor, but will serve as a tremendous infrastructure asset once completed.
- The retail development along the US 421 business corridor continues to develop. Numerous projects are currently in different phases of planning, construction, and completion with more in discussion.
- The Town is actively engaging in the planning phases of downtown revitalization with efforts to activate an old municipal parking lot. Plans include a performance stage, greenspace, and a splash pad. The concept has been 20+years in the making and is exciting for the community.

#### **Budget Highlights**

Governmental Activities: The tax rate will remain at 48 cents for FY 2020.

Budgeted expenditures have decreased from last year by 5.1% to \$6,981,500. While this is a decrease, it does allow for planned expenditures including debt service of planned capital purchases and other increases to operations and personnel. This fiscal plan allows for the Board to maintain typical levels of services while allowing for the continued construction of the downtown revitalization.

**Business-type Activities:** Budgeted expenditures in the Water and Sewer Fund are expected to decrease by 5.3% to \$7,930,000. The decrease is a result of the Fund's reduction of capital expenditures based on projects and equipment that have been completed in previous years.

While the potential Joint Intake Project with North Wilkesboro has not come to fruition, the Town has pivoted to researching the capital needs of the system moving forward. The Town is reviewing options for both a Water Plant upfit and expansion as part of its future capital planning. Additionally, we are working towards fortifying our Wastewater facility for years to come as well. We expect the need for these projects to become high priorities in the near future.

Tyson Foods continues to be the Town's major utility customer by a wide margin. While Tyson's water usage does have some seasonality, the overall usage increase has been very positive for the Town. Usage is showing signs of leveling out with an upward trend. This user is a tremendous asset to the Town as well as a close business partner. Due to the proposed expansion of the processing plant, we anticipate the need to add an additional capacity at both Water and Wastewater plants. The Town has obtained a grant for a clarifier expansion at Wastewater and expects to complete the project in fiscal year 2021.

#### **Requests for Information**

This report is designed to provide an overview of the Town's finances for those with an interest in this area. Questions concerning any of the information found in this report or requests for additional information should be directed to the Town Manager, Town of Wilkesboro, and 203 West Main Street, Wilkesboro, NC 28697. Additionally, the Town features a financial dashboard on its webpage for real-time financial information. It can be accessed at www.wilkesboronc.org.

### STATEMENT OF NET POSITION JUNE 30, 2019

				Wilkesboro Tourism Development,	
		Primary Governmen	t	Convention,	
	Governmental Activities	Business-type Activities	Total	and Visitors Bureau	Wilkesboro ABC Board
ASSETS	Activities	Activities	10101	Buicaa	ABO Bould
Current assets:					
Cash and cash equivalents	\$ 661,770	\$ 1,245,746	\$ 1,907,516	\$ 159,425	\$ 77,319
Investments	625,003	28,396	653,399	-	-
Taxes receivable	179,760	-	179,760	-	-
Accounts receivable, net	4.500	666,375	666,375	-	-
Internal balances	1,580 528,150	(1,580) 225,555	- 753,705	-	-
Due from other governments  Due from primary government	526,150	225,555	755,705	48,500	-
Inventories	_	410,700	410,700	40,300	329,558
Prepaid items	-	-10,700	+10,700	-	2,750
Restricted cash and cash equivalents	137,704	64,566	202,270	-	-
Total current assets	2,133,967	2,639,758	4,773,725	207,925	409,627
Noncurrent assets: Capital assets:					
Land, non-depreciable improvements, and					
construction in progress	1,803,348	11,647,388	13,450,736	-	26,513
Other capital assets, net of depreciation	4,151,306	30,538,305	34,689,611	-	90,767
Total noncurrent assets	5,954,654	42,185,693	48,140,347		117,280
Total assets	8,088,621	44,825,451	52,914,072	207,925	526,907
DEFERRED OUTFLOWS OF RESOURCES	040 704	100 101	4 070 040		
Pension deferrals - LGERS	646,794	432,424	1,079,218	-	144,447
Pension deferrals - LEO	209,736	2.060.450	209,736	-	-
OPEB deferrals  Total deferred outflows of resources	2,529,337 3,385,867	2,069,458 2,501,882	4,598,795 5,887,749		144,447
Total deferred outflows of resources	3,303,007	2,301,002	3,001,149		177,777
LIABILITIES					
Current liabilities:					
Accounts payable and accrued liabilities	174,122	510,824	684,946	-	183,016
Claims payable	117,716	· -	117,716	-	· -
Due to component unit	48,500	_	48,500	-	-
Current portion of long-term liabilities	289,021	863,600	1,152,621	-	-
Customer deposits	-	64,566	64,566	-	-
Total current liabilities	629,359	1,438,990	2,068,349		183,016
Long-term liabilities:					
Net pension liability - LGERS	836,863	559,498	1,396,361	-	52,429
Net pension liability - LEO	527,944		527,944	-	-
Net OPEB liability	4,428,669	3,623,456	8,052,125	-	-
Due in more than one year	1,114,698	7,359,633	8,474,331		
Total noncurrent liabilities Total liabilities	6,908,174 7,537,533	11,542,587 12,981,577	18,450,761 20,519,110		52,429 235,445
DEFERRED INFLOWS OF RESOURCES					
Prepaid taxes	22,443	_	22,443	_	_
Pension deferrals - LGERS	28,604	19,123	47,727	_	271
Pension deferrals - LEO	311,001	-	311,001	_	
Total deferred inflows of resources	362,048	19,123	381,171		271
NET POSITION					
Net investment in capital assets	6,893,193	33,993,099	40,886,292	-	117,280
Restricted for: Stabilization by State Statute	583,554		583,554	48,500	
Transportation	133,260	-	133,260	40,000	-
Public safety	4,444	- -	4,444	- -	- -
Working capital	-,	-	-,	-	83,172
Unrestricted	(4,039,544)	333,534	(3,706,010)	159,425	235,186
Total net position	\$ 3,574,907	\$ 34,326,633	\$ 37,901,540	\$ 207,925	\$ 435,638
•					

### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

			Program Revenues						Net (Expenses) Revenues and Changes in Net Assets Primary Government					Wilkesboro Tourism			
Functions/Programs		Expenses		Charges for Services	Operating		Capital Grants and Contributions		Governmental Activities			Business-type Activities		Total	Development, Convention, and Visitors Bureau	Wilkesbord ABC Board	
Primary government:									-								
Governmental activities:																	
General government	\$	3,093,951	\$	45,967	\$	-	\$	-	\$	(3,047,984)	\$	-	\$	(3,047,984)	\$ -	\$	-
Public safety		2,955,150		5,171		206,783		-		(2,743,196)		-		(2,743,196)	-		-
Transportation		713,377		-		116,233		-		(597,144)		-		(597,144)	-		-
Environmental protection		316,754		143,889		-		-		(172,865)		-		(172,865)	-		-
Culture and recreation		319,178		5,277		-		-		(313,901)		-		(313,901)	-		-
Interest and fees		38,335		-		-		-		(38,335)		-		(38,335)	-		-
Total governmental activities		7,436,745		200,304		323,016		-		(6,913,425)	_	-		(6,913,425)			-
Business-type activities:																	
Water and sewer		7,710,087		7,051,694		-		1,974,525		-		1,316,132		1,316,132	-		-
Total business-type activities		7,710,087		7,051,694		-		1,974,525		-		1,316,132		1,316,132			-
Total primary government	_	15,146,832		7,251,998		323,016	\$	1,974,525	_	(6,913,425)	_	1,316,132		(5,597,293)			-
Component units: Wilkesboro Tourism Development,																	
Convention, and Visitors Bureau		168,979		-		-		-		-		-		-	(168,979)		-
Wilkesboro ABC Board		2,564,194		2,591,851		-		-		-		-		-	-		27,657
Total component units	\$	2,733,173	\$	2,591,851	\$	-	\$			-	_	-		-	(168,979)		27,657
			Genera Taxes:	al revenues:													
			Pro	perty taxes						3,357,123		-		3,357,123	-		-
			Oth	er taxes						1,849,454		-		1,849,454	-		-
			Occ	cupancy tax						284,869		-		284,869	174,098		-
		l	Unrest	tricted investme	nt earn	ings				24,668		-		24,668	210		-
		1	Miscel	laneous						522,860		118,138		640,998	-		4,135
		-	Transf	ers						(567,752)		567,752		-	-		-
			Т	otal general rev	enues	and transfers				5,471,222		685,890		6,157,112	174,308		4,135
				Change in net	positio	n				(1,442,203)		2,002,022		559,819	5,329		31,792
		1	Net po	sition, beginning	g, previ	ously stated				6,395,079		32,149,558		38,544,637	202,596		403,846
				ements (Note 1		-				(1,377,969)		175,053		(1,202,916)	-		-
		ı	Net po	sition, beginni	ng, res	stated				5,017,110		32,324,611		37,341,721	202,596		403,846
		ı	Net po	sition, end of	/ear				\$	3,574,907	\$	34,326,633	\$	37,901,540	\$ 207,925	\$	435,638

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2019

	 General Fund	No	Total onmajor Funds	Total Governmental Funds		
ASSETS						
Cash and cash equivalents	\$ 655,173	\$	6,597	\$	661,770	
Restricted cash and cash equivalents	137,704		-		137,704	
Investments	625,003		-		625,003	
Taxes receivable	179,760		-		179,760	
Due from other governments	528,150		-		528,150	
Due from other funds	 1,580				1,580	
Total assets	\$ 2,127,370	\$	6,597	\$	2,133,967	
LIABILITIES						
Accounts payable and accrued liabilities	\$ 167,728	\$	-	\$	167,728	
Due to component unit	48,500		-		48,500	
Total liabilities	 216,228		-		216,228	
DEFERRED INFLOWS OF RESOURCES						
Prepaid taxes	22,443		-		22,443	
Unavailable revenue - property taxes	125,936		-		125,936	
Total deferred inflows of resources	 148,379		-		148,379	
FUND BALANCES						
Restricted:						
Stabilization by State Statute	583,554		-		583,554	
Streets - Powell bill	133,260		-		133,260	
Drug crime prevention	4,444		-		4,444	
Capital projects	-		6,597		6,597	
Assigned:						
Appropriated in fiscal year 2020 budget	74,000		-		74,000	
Unassigned	967,505		-		967,505	
Total fund balances	1,762,763		6,597		1,769,360	
Total liabilities, deferred inflows						
of resources, and fund balances	\$ 2,127,370	\$	6,597	\$	2,133,967	

## RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2019

Total governmental fund balances:	\$	1,769,360
Amounts reported for governmental activities in the Statement of Net Position are different because of the following:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the government funds:		
Cost of assets \$ 11,806,228 Accumulated depreciation \$ (5,851,574)		5,954,654
Other long term assets are not available to pay for current period expenditures and, therefore, are not reported or are deferred in the funds:		
Property taxes		125,936
Deferred outflows of resources related to the recording of the net pension liabilities and OPEB liability are recognized as expense over time and, therefore, are not reported in the funds.		
Pension - LGERS       \$ 646,794         Pension - LEO       209,736         OPEB       2,529,337		3,385,867
Deferred inflows of resources related to the recording of the net pension liabilities and OPEB liability are recognized as expense over time and, therefore, are not reported in the funds.		7,227,22
Pension - LGERS \$ (28,604) OPEB (311,001)		(339,605)
As the Town is self-insured for health insurance, the liability for incurred but not reported claims does not consume current financial resources and therefore is not reported in the funds.		
Claims payable		(117,716)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.		
Installment purchases       \$ (64,616)         Notes payable       (1,290,233)         Net pension liability - LGERS       (836,863)         Net pension liability - LEO       (527,944)         OPEB liability       (4,428,669)         Compensated absences payable       (48,870)         Accrued interest payable       (6,394)		(7,000,500)
Net position of governmental activities	\$	(7,203,589) 3,574,907
140t position of governmental activities	Ψ	3,314,301

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2019

		General Fund	N	Total Ionmajor Funds	Go	Total vernmental Funds
REVENUES						
Ad valorem taxes	\$	3,456,048	\$	-	\$	3,456,048
Unrestricted intergovernmental		1,842,698		-		1,842,698
Restricted intergovernmental		608,044		6,597		614,641
Permits and fees		1,440		-		1,440
Sales and services		198,864		-		198,864
Investment earnings		24,668		-		24,668
Miscellaneous		522,860		-		522,860
Total revenues		6,654,622		6,597		6,661,219
EXPENDITURES						
Current:						
General government		2,765,142		-		2,765,142
Public safety		3,083,081		-		3,083,081
Transportation		668,964		-		668,964
Environmental protection		453,032		-		453,032
Culture and recreation		309,443		-		309,443
Debt service:						
Principal		219,488		-		219,488
Interest and other charges		31,941		-		31,941
Total expenditures		7,531,091		-		7,531,091
Excess (deficiency) of revenues over (under)						
expenditures		(876,469)		6,597		(869,872)
OTHER FINANCING SOURCES (USES)						
Issuance of debt		284,900		-		284,900
Transfers out		(567,752)		-		(567,752)
Transfers in		-		780,096		780,096
Total other financing sources (uses)		(282,852)		780,096		497,244
Net change in fund balances		(1,159,321)		786,693		(372,628)
Fund balances, beginning of year		2,922,084		(780,096)		2,141,988
Fund balances, end of year	\$	1,762,763	\$	6,597	\$	1,769,360

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2019

Net change in fund balances - total governmental funds	\$	(372,628)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the confidence of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount which depreciation expense exceeded capital outlay in the current period.		
Capital outlay \$ 684,79 Depreciation expense (360,00)  The transfer of capital assets from governmental activities to business-type activities is not recorded in the		324,793
governmental funds and therefore is a decrease of net position in the Statement of Activities.		(780,096)
Certain revenues and expenditures in the Statement of Activities that do not provide or consume curre financial resources are not reported as revenues or expenditures in the funds.	ent	
Property taxes \$ (98,92 Claims payable \$ 51,02	•	(47,903)
The issuance of long-term debt provides current financial resources to governmental funds, while t repayment of the principal of long-term debt consumes the current financial resources of governmental fund Neither transaction, however, has any effect on net position. Also, governmental funds report the effect premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred a amortized for governmental activities. The net effect of these differences in the treatment of long-term deand related items are as follows:	ds. of nd	
Issuance of notes payable \$ (284,90 Repayment of notes payable 188,10 Repayment of installment purchases 31,38	4	(65,412)
Some expenses reported in the Statement of Activities do not require the use of current financial resource and, therefore, are not reported as expenditures in governmental funds.	es	
Pension expense - LGERS       \$ (49,21         Pension expense - LEO       (47,08         OPEB expense       (387,06         Compensated absences       (11,20         Accrued interest       (6,39	34) 35) 00)	
Change in net position of governmental activities	\$	(500,957)

# GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY BASIS FOR THE YEAR ENDED JUNE 30, 2019

	Bu	dget				Va	riance with
	Original		Final		Actual	Fii	nal Budget
Revenues							
Ad valorem taxes	\$ 3,320,000	\$	3,510,000	\$	3,456,048	\$	(53,952)
Unrestricted intergovernmental	1,817,000		1,817,000		1,842,698		25,698
Restricted intergovernmental	531,000		531,000		608,044		77,044
Permits and fees	1,300		1,300		1,440		140
Sales and services	208,000		208,000		198,864		(9,136)
Investment earnings	10,000		10,000		24,668		14,668
Miscellaneous	425,200		622,700		522,860		(99,840)
Total revenues	6,312,500		6,700,000		6,654,622		(45,378)
Expenditures							
Current:							
General government	2,705,450		2,990,450		2,765,142		225,308
Public safety	2,903,600		3,093,600		3,083,081		10,519
Transportation	596,000		696,000		668,964		27,036
Environmental protection	494,600		494,600		453,032		41,568
Culture and recreation	330,850		330,850		309,443		21,407
Debt service:							
Principal retirements	229,000		229,000		219,488		9,512
Interest and other charges	35,000		35,000		31,941		3,059
Total expenditures	 7,294,500		7,869,500	7,531,091			338,409
Excess (deficiency) of revenues over							
(under) expenditures	 (982,000)		(1,169,500)		(876,469)		293,031
Other financing sources (uses):							
Proceeds from issuance of debt	592,000		592,000		284,900		307,100
Transfers out	-		· =		(567,752)		(567,752)
Appropriation of fund balance	390,000		577,500		-		(577,500)
Total other financing sources (uses)	982,000		1,169,500		(282,852)		(838,152)
Net change in fund balances	\$ 	\$			(1,159,321)	\$	(545,121)
Fund balances, beginning of year					2,922,084		
Fund balances, end of year				\$	1,762,763		

#### STATEMENT OF NET POSITION PROPRIETARY FUND JUNE 30, 2019

	Water and Sewer Fund	
ASSETS		
Current assets:		
Cash and cash equivalents	\$ 1,245,746	
Investments	28,396	
Restricted cash and cash equivalents	64,566	
Accounts receivable, net of allowances	666,375	
Due from other governments	225,555	
Inventories	410,700	
Total current assets	2,641,338	
Noncurrent assets:		
Capital assets:		
Nondepreciable	11,647,388	
Depreciable, net of accumulated depreciation	30,538,305	
Total noncurrent assets	42,185,693	
Total assets	44,827,031	
DEFERRED OUTFLOWS OF RESOURCES		
Pension - LGERS	432,424	
Other post employment benefits	2,069,458	
Total deferred outflows of resources	2,501,882	
LIABILITIES		
Current liabilities:		
Accounts payable and accrued liabilities	510,824	
Customer deposits	64,566	
Due to other funds	1,580	
Compensated absences, current	30,639	
Notes payable, current	832,961	
Total current liabilities	1,440,570	
Noncurrent liabilities:		
Net pension liability	559,498	
Total other post employment benefits liability	3,623,456	
Notes payable, less current portion	7,359,633	
Total noncurrent liabilities	11,542,587	
Total liabilities	12,983,157	
DEFERRED INFLOWS OF RESOURCES		
Pension - LGERS	19,123	
Total deferred inflows of resources	19,123	
NET POSITION		
Net investment in capital assets	33,993,099	
Unrestricted	333,534	
Total net position	\$ 34,326,633	

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUND FOR THE YEAR ENDED JUNE 30, 2019

	Water and Sewer Fund
OPERATING REVENUES	
Charges for services	\$ 6,953,475
Water and sewer taps	28,901
Other operating income	69,318
Total operating revenues	7,051,694
OPERATING EXPENSES	
Administration	1,687,225
Water treatment and distribution	1,365,760
Waste collection and treatment	1,699,949
Maintenance	1,780,072
Depreciation	944,225
Total operating expenses	7,477,231
Operating loss	(425,537)
NON-OPERATING REVENUES (EXPENSES)	
Intergovernmental	1,974,525
Interest and other charges	(232,856)
Miscellaneous income	118,138
Total non-operating revenue (expenses)	1,859,807
Income before capital contributions and transfers	1,434,270
CAPITAL CONTRIBUTIONS AND TRANSFERS	
Capital contributions	780,096
Transfers in	567,752
Transfers out	(780,096)
Total capital contributions and transfers	567,752
Change in net position	2,002,022
Total net position, previously reported	32,149,558
Restatement (Note 12)	175,053
Net position, beginning of year, restated	32,324,611
Net position, end of year	\$ 34,326,633

# STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE YEAR ENDED JUNE 30, 2019

	Water and Sewer Fund	
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from customers	\$ 7,051,342	
Cash paid for goods and services	(4,277,889)	
Cash paid to or on behalf of employees	(1,744,358)	
Customer deposits received	8,529	
Net cash provided by operating activities	1,037,624	
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Transfers from other funds	567,752	
Transfers to other funds	(780,096)	
Net cash used in noncapital financing activities	(212,344)	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Acquisition and construction of capital assets	(3,210,972)	
Proceeds from the issuance of debt	203,100	
Principal paid on long-term debt	(1,158,485)	
Interest paid on long-term debt	(232,856)	
Cash received from other governments for capital grants	3,154,505	
Other receipts	118,138	
Net cash used in capital and related financing activities	(1,126,570)	
CASH FLOWS FROM INVESTING ACTIVITIES		
Proceeds from sale of investments	250,001	
Net cash provided by investing activities	250,001	
Net decrease in cash and cash equivalents	(51,289)	
Cash and cash equivalents, beginning of year	1,361,601	
Cash and cash equivalents, end of year	\$ 1,310,312	
CLASSIFIED AS:		
Cash - unrestricted	1,245,746	
Restricted cash	64,566	
	\$ 1,310,312	

# STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE YEAR ENDED JUNE 30, 2019

	•	Water and Sewer Fund	
RECONCILIATION OF OPERATING LOSS TO NET CASH			
PROVIDED BY OPERATING ACTIVITIES			
Operating loss	\$	(425,537)	
Adjustments to reconcile operating loss to net			
cash provided by operating activities:			
Depreciation expense		944,225	
Change in assets, deferred outflows of resources, liabilities, and			
deferred inflows of resources:			
Increase in accounts receivable		(352)	
Increase in inventory		(5,481)	
Increase in deferred outflows of resources - LGERS pension		(154,545)	
Increase in deferred outflows of resources - OPEB		(256,240)	
Increase in accounts payable and accrued liabilities		174,762	
Increase in compensated absences		4,348	
Increase in customer deposits		8,529	
Increase in net pension liability - LGERS		190,963	
Increase in total OPEB liability		568,630	
Decrease in deferred inflows of resources - LGERS pension		(11,678)	
Net cash provided by operating activities	\$	1,037,624	
NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES			
Contributed capital assets	\$	780,096	

#### TOWN OF WILKESBORO, NORTH CAROLINA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Town of Wilkesboro, North Carolina (the "Town") and its discretely presented component units have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Town's significant accounting policies are described below.

#### A. Reporting Entity

The Town of Wilkesboro is a municipal corporation that is governed by an elected mayor and a four-member council. As required by generally accepted accounting principles, these financial statements present the Town and its component units, legally separate entities for which the Town is financially accountable. The two discretely presented component units presented below are reported in separate columns in the Town's financial statements in order to emphasize that they are legally separate from the Town.

#### Wilkesboro Tourism Development, Convention, and Visitors Bureau

The members of the Wilkesboro Tourism Development, Convention, and Visitors Bureau's (the "Tourism Bureau") governing board are appointed by the Town. The Tourism Bureau is to spend the net proceeds of the Town's 3% occupancy tax to promote tourism, conventions, and visitation to the Town. The Tourism Bureau, which has a June 30 year-end, is presented as if it were a governmental fund (discrete presentation). The Tourism Bureau does not issue separate standalone financial statements.

#### **Town of Wilkesboro ABC Board**

The members of the Town of Wilkesboro ABC Board's (the "ABC Board") governing board are appointed by the Town. In addition, the ABC Board is required by State statute to distribute its surpluses to the General Fund of the Town and to other governmental units. The ABC Board, which has a June 30 year-end, is presented as if it were a proprietary fund (discrete presentation). Complete financial statements for the ABC Board may be obtained from the entity's administrative offices at Town of Wilkesboro ABC Board, 798 Curtis Bridge Road, Wilkesboro, NC 28697.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) display information about the primary government and its component units. These statements include the financial activities of the overall government. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the governmental and business-type activities of the Town. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the Town and for each function of the Town's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been reversed for the statement of activities. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as grants and subsidies result from non-exchange transactions. Other nonoperating revenues are ancillary activities such as investment earnings.

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers most revenues to be available if they are collected within 90 days of the end of the current fiscal period, except for property taxes which use a 60 day period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to other long-term liabilities, such as compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, sales taxes, franchise taxes, licenses, intergovernmental grants, and investment income associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the Town.

In accordance with GASB Statement No. 33, *Accounting and Financial Reporting for Non-exchange Transactions*, the corresponding assets (receivables) in non-exchange transactions are recognized in the period in which the underlying exchange occurs, when an enforceable legal claim has arisen, when all eligibility requirements have been met, or when resources are received, depending on the revenue source.

In accordance with GASB Statement No. 34, individual major funds are reported as separate columns in the fund financial statements.

The Town reports the following major governmental fund:

The **General Fund** is the Town's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The primary revenue sources are ad valorem taxes, State grants, and various other taxes and licenses. The primary expenditures are for administration, public safety, street maintenance and construction, and sanitation services.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

The Town reports the following non-major governmental funds:

The **Grant Project Special Revenue Fund** is used to account for grant funds that are restricted for use for a particular purpose.

The **General Capital Project Fund** is used to account for grant funds that are restricted for the Downtown Revitalization Project.

The Town reports the following major enterprise fund:

The **Water and Sewer Fund** accounts for the operation, maintenance and development of the Town's water and sewer system and services. Water and Sewer Projects Funds have been consolidated in the Water and Sewer Fund for financial reporting purposes. The budgetary comparison for the Water and Sewer Capital Projects Funds have been included in the supplemental information.

Government-wide and Proprietary Fund Financial Statements. In accounting and reporting for its proprietary operations, the government applies all GASB pronouncements. GASB Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements incorporated into the GASB's authoritative literature certain accounting and financial reporting guidance issued on or before November 30, 1989, which did not conflict with or contradict GASB pronouncements. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. However, any interfund services provided and used are not eliminated as this process would distort the direct costs and program revenues reported in the various functions.

Amounts reported as program revenues include: 1) charges to customers or applicants for gods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Government-wide and Proprietary Fund Financial Statements (Continued). Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds include the cost of these goods and services, administrative expenses, and depreciation on capital assets. The Town also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the water and sewer system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Governmental Fund Financial Statements. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

As of September 1, 2013, State law altered the procedures for the assessment and collection of property taxes on registered motor vehicles in North Carolina. Effective with this change in the law, the State of North Carolina is responsible for billing and collecting the property taxes on registered motor vehicles on behalf of all municipalities and special tax districts. Property taxes are due when vehicles are registered. The billed taxes are applicable to the fiscal year in which they are received. Uncollected taxes that were billed in periods prior to September 1, 2013 and for limited registration plates are shown as a receivable in these financial statements and are offset by deferred inflows of resources.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. Budgets

The Town's budgets are adopted as required by the North Carolina General Statutes. An annual budget is adopted for the General Fund and the Water and Sewer Fund. All annual appropriations lapse at the fiscal year-end. Project ordinances are adopted for the Grant Project Special Revenue Fund, General Capital Projects Fund, the Water and Sewer Capital Project Fund and the Water and Sewer Capital Reserve Fund. The enterprise fund projects are consolidated with the operating fund for reporting purposes. All budgets are prepared using the modified accrual basis of accounting. Expenditures may not legally exceed appropriations at the departmental level for all annually budgeted funds and at the project level for multi-year funds. Amendments are required for any revisions that alter total expenditures of any fund or that change departmental appropriations by more than \$500. All amendments must be approved by the governing board. During the year, several amendments to the original budget were necessary. The budget ordinance must be adopted by July 1 of the fiscal year or the governing board must adopt an interim budget that covers that time until the annual ordinance can be adopted.

#### E. Deposits

Cash includes amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the Town. The Town pools cash resources of its various funds in order to facilitate the management of cash. Cash applicable to a particular fund is readily identifiable. The balance in the pooled cash accounts is available to meet current operating requirements. Any deposit in excess of the federal depository insured amounts must be collateralized by an equivalent amount of state or U.S. obligations. For purposes of the statement of cash flows, all highly liquid investments with an original maturity of less than 90 days are considered to be cash equivalents.

State law [G.S. 159-30(c)] authorizes the Town, the Tourism Bureau, and the ABC Board to invest in obligations of the United States or obligations fully guaranteed both as to principal and interest by the United States; obligations of the state of North Carolina; bonds and notes of any North Carolina local government or public authority; obligations of certain non-guaranteed federal agencies; certain high quality issues of commercial paper and bankers' acceptances; and the North Carolina Capital Management Trust (NCCMT). The Town's, the Tourism Bureau's and the ABC Board's investments are reported at fair value as determined by quoted market prices. The NCCMT-Government Portfolio, a SEC-registered (2a-7) money market mutual fund, is measured at fair value.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### F. Restricted Assets

The restricted cash in the Water and Sewer Fund includes customer deposits and money classified as a restricted asset because its use is restricted per Board designation. Customer deposits held by the Town before any services are supplied are restricted to the service for which the deposit was collected. Powell Bill funds are also classified as restricted cash because it can be expended only for the purposes of maintaining, repairing, constructing, reconstructing or widening of local streets per G.S. 136-41.1 through 136-41.4. The unexpended Controlled Substance Tax is also classified as restricted cash because it can be expended only for drug crime prevention.

Governmental Funds: General Fund	
Streets - Powell Bill	\$ 133,260
Drug crime prevention	4,444
Total Governmental Funds:	\$ 137,704
Enterprise Funds: Water & Sewer Fund	
Customer deposits	64,566
Total Enterprise Funds:	 64,566
Total Restricted Cash	\$ 202,270

#### G. Receivables

All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible. In accordance with state law [G.S. 105-347 and G.S. 159-13(a)], the Town levies ad valorem taxes on property other than motor vehicles on July 1st, the beginning of the fiscal year. The taxes are due on September 1st (lien date); however, interest does not accrue until the following January 6th. These taxes are based on the assessed values as of January 1, 2018.

#### H. Allowances

All receivables that historically experience uncollectible accounts are shown net of an allowance for doubtful accounts. This amount is estimated by analyzing the percentage of receivables that were written off in prior years.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### I. Interfund Receivables and Payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year as well as all other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government wide financial statements as "internal balances."

#### J. Inventories and Prepaid Items

All inventories are valued at cost using the first-in/first-out (FIFO) method. The inventory of the General Fund consists of expendable supplies and is recorded as an expenditure when consumed. The inventory of the Town's enterprise fund consists of materials and supplies held for subsequent use. The cost of this inventory is expensed when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements and expended as the items are used.

#### K. Capital Assets

Capital assets, which include property, plant, equipment, infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), and intangible assets are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets received prior to July 1, 2015, are recorded at their estimated fair value at the date of donation. Donated capital assets received after July 1, 2015, are recorded at estimated acquisition value. All other purchased or constructed capital assets are reported at cost or estimated historical cost. In accordance with GASB 34, infrastructure assets acquired prior to July 1, 2003, have been capitalized. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### K. Capital Assets (Continued)

Capital assets of the Town are depreciated using the straight line method over the following estimated useful lives:

Asset	Years
Infrastructure	25
Buildings and improvements	32-60
Water and sewer plants	50-67
Water and sewer lines	33-100
Vehicles	5-10
Furniture and equipment	5-20
Computer equipment	5-7

#### L. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflow of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The Town currently has two items, pension and OPEB deferrals, that meet this criterion.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town has two items under the modified accrual basis of accounting which meet the criterion for this category - prepaid taxes and unavailable revenues. Additionally, the Town reports two items, pension and OPEB deferrals, which are reported only in the governmental activities.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### M. Compensated Absences

The vacation policy of the Town provides for vacation leave based on length of employment by the Town with such leave being fully vested when earned. For the Town's government-wide and proprietary funds, an expense and a liability for compensated absences and the salary-related payments are recorded as the leave is earned. For the Town, the current portion of the accumulated earned vacation is not considered to be material; therefore, no expenditure or liability has been reported in the government-wide and proprietary funds.

The Town's sick leave policy provides for an unlimited accumulation of earned sick leave. Sick leave does not vest, but any unused sick leave accumulated at the time of retirement may be used in the determination of length of service for retirement benefit purposes. Since the Town does not have any obligation for the accumulated sick leave until it is actually taken, no accrual for sick leave has been made.

#### N. Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. In the fund financial statements for governmental fund types, the face amount of debt issued is reported as other financing sources.

Bond premiums and discounts are accrued and amortized over the term of the bonds using the effective interest method. Bonds payable are reported net of the applicable discount or premium. Bond issuance costs are expensed in the year of issuance.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### O. Economic Dependency

The Water and Sewer fund has one major customer from whom the Town derives a significant portion of its operating revenues. For the current year, approximately 74% of the revenue reported as water and sewer charges were related to billed consumption for its major customer.

#### P. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

**Fund Balance** – Generally, fund balance represents the difference between the assets and liabilities and deferred inflows of resources under the current financial resources management focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purpose for which amounts in those funds can be spent.

Fund balances are classified as follows:

Nonspendable – Fund balances are reported as nonspendable when amounts cannot be spent because they are either: (a) not in spendable form (i.e., items that are not expected to be converted to cash), or (b) legally or contractually required to be maintained intact.

Restricted – Fund balances are reported as restricted when there are limitations imposed on their use either through enabling legislation adopted by the Town or through external restrictions imposed by creditors, grantors, laws or regulations of other governments. One component of the restricted fund balance of the General Fund relates to the Stabilization by State Statute (*G.S. 159-8(a)*) which requires total fund balance less the fund balance available for appropriation equals the total amount that must be restricted.

Restricted for Streets - Powell Bill portion of fund balance that is restricted by revenue source for street construction and maintenance expenditures. This amount represents the balance of the total unexpended Powell Bill funds.

Restricted for Public Safety-Drug Crime Prevention - portion of fund balance that is restricted by revenue source to investigate, combat, prevent and reduce drug crimes. The amount represents the balance of the unexpended Controlled Substance Tax.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# P. Fund Equity (Continued)

Committed – Fund balances are reported as committed when they can be used only for specific purposes purposes imposed by majority vote by quorum of Town of Wilkesboro's governing body (highest level of decision-making authority). Any changes or removal of specific purpose requires majority action by the governing body. The governing body can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

Assigned – Fund balances are reported as assigned when amounts are constrained by the Town's intent to be used for specific purposes, but are neither restricted nor committed. The Town Council, through Town ordinance, has expressly delegated to the Town Manager or his/her designee, the authority to assign funds for particular purposes.

Subsequent year's expenditures - portion of fund balance that is appropriated in the next year's budget that is not already classified in restricted or committed. The governing body approves the appropriation; however the budget ordinance authorizes the manager to modify the appropriations by resource or appropriation within funds up to \$500.

*Unassigned* – Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion.

Flow Assumptions – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the Town's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the Town's policy to use fund balance in the following order: (1) Committed, (2) Assigned, and (3) Unassigned.

**Net Position** – Net position in government-wide and proprietary fund financial statements are classified as net investment in capital assets; restricted; and unrestricted. Restricted net position represent constraints on resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through state statute.

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources, in reporting which utilizes the economic resources measurement focus. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the Town has spent) for the acquisition, construction or improvement of those assets.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# P. Fund Equity (Continued)

Net position is reported as restricted using the same definition as used for restricted fund balance as described in the section above. All other net position is reported as unrestricted.

The Town applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### Q. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Local Governmental Employees' Retirement System (LGERS) and additions to/deductions from LGERS' fiduciary net position have been determined on the same basis as they are reported by LGERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# R. Management Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, deferred inflows of resources, and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

# NOTE 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

# A. Excess of Expenditures over Appropriations

During the fiscal year ended June 30, 2019, the Town reported expenditures within the Water and Sewer Fund that violated State law [G.S. 115C-441] because they exceeded the amounts appropriated in the budget ordinance for Water and Sewer Administration by \$314,218, Water and Sewer Maintenance by \$60,010, and General Fund transfers by \$567,752. Management will amend procedures to ensure compliance with budget requirements.

#### NOTE 3. DEPOSITS AND INVESTMENTS

Total deposits as of June 30, 2019 are summarized as follows:

Statement of Net Position:	
Cash and cash equivalents	\$ 1,907,516
Restricted cash and cash equivalents	202,270
Investments	 653,399
	\$ 2,763,185
Cash and investments held by financial institutions Cash deposited with NCCMT	\$ 2,734,789 28,396
•	\$ 2,763,185

**Credit risk.** State statutes and the Town's policies authorize the Town to invest in obligations of the state of North Carolina or other states; obligations issued by the U.S. Government; obligations fully insured or guaranteed by the U.S. Government or by a government agency of the United States; obligations of any corporation of the U.S. Government; prime bankers' acceptances; the NCCMT; and obligations of other political subdivisions of the state of North Carolina. The Town does not have a credit rating policy which provides restrictions or limitations on credit ratings for the Town's investments. The Town's investment in the NC Capital Management Trust Government Portfolio carried a credit rating of AAAm by Standard & Poor's as of June 30, 2019.

As of June 30, 2019 the Town's investment balances were as follows:

	Valuation Measurement	Fa	ir Value		
Investment by Type	Method	Jun	e 30, 2019	Maturity	Rating
Federal Home Loan Bank	Fair Value Level 1	\$	199,908	7/12/2019	AA+
Federal National Mortgage Association	Fair Value Level 1		149,583	11/25/2019	AA+
Federal National Mortgage Association NC Capital Management Trust -	Fair Value Level 1		275,512	9/9/2019	AA+
Government Portfolio	Fair Value Level 1	\$	28,396 653,399	N/A	AAAm

All investments are measured using the market approach: using prices and other relevant information generated by market transactions involving identical or comparable assets or a group of assets.

Level 1 debt securities are valued using directly observable, quoted prices (unadjusted) in active markets for identical assets.

# NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

**Interest rate risk:** The Town has a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Custodial credit risk – deposits: Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes (G.S. 159-31) require all deposits and investments (other than federal or state government instruments) to be collateralized by depository insurance, obligations of the U.S. Government, or bonds of public authorities, counties, or municipalities. As of June 30, 2019, the Town's deposits are insured or collateralized as required by state law.

#### NOTE 4. RECEIVABLES

Receivables at June 30, 2019, for the Town's individual major funds, including any applicable allowances for uncollectible accounts are as follows:

General Fund					Total
\$	179,760	\$	-	\$	179,760
	-		670,457		670,457
	528,150		225,555		753,705
	707,910		896,012		1,603,922
			(4,082)		(4,082)
			(4,082)		(4,082)
\$	707,910	\$	891,930	\$	1,599,840
	\$	Fund  \$ 179,760  - 528,150  707,910	Fund Se  \$ 179,760 \$  528,150  707,910	Fund         Sewer Fund           \$ 179,760         \$ -           - 670,457         528,150         225,555           707,910         896,012           - (4,082)         - (4,082)	Fund         Sewer Fund           \$ 179,760         \$ - \$ 670,457           528,150         225,555           707,910         896,012           - (4,082)         - (4,082)

# NOTE 5. CAPITAL ASSETS

Capital asset activity for the Town's governmental activities for the year ended June 30, 2019 is as follows:

	 Beginning Balance	 ncreases	Decre	ases	T	ransfers	Ending Balance
Governmental Activities:							
Capital Assets, Not Being Depreciated: Land Construction in progress Total	\$ 1,803,348 780,096 2,583,444	\$ - -	\$	- 	\$	- (780,096) (780,096)	\$ 1,803,348 - 1,803,348
Total	 2,303,444	 <u> </u>				(760,096)	 1,003,340
Capital Assets, Being Depreciated: Buildings Other improvements Equipment and furniture Vehicles Computer software Computer equipment Infrastructure Total	 3,070,298 453,406 598,607 4,390,548 31,000 52,307 721,920 9,318,086	 17,200 47,932 296,031 315,418 8,213 - - 684,794		- - - - - -		- - - - - -	 3,087,498 501,338 894,638 4,705,966 39,213 52,307 721,920 10,002,880
Less Accumulated Depreciation for:							
Buildings Other improvements Equipment and furniture Vehicles Computer software Computer equipment Infrastructure Total  Total capital assets, being	 (1,249,968) (384,462) (438,139) (3,223,013) (31,000) (43,190) (121,801) (5,491,573)	 (65,989) (14,152) (32,020) (215,826) (98) (3,039) (28,877) (360,001)		- - - - - -		- - - - - -	(1,315,957) (398,614) (470,159) (3,438,839) (31,098) (46,229) (150,678) (5,851,574)
depreciated, net	3,826,513	324,793		-		_	4,151,306
Governmental activities capital assets, net	\$ 6,409,957	\$ 324,793	\$	_	\$	(780,096)	\$ 5,954,654

During the fiscal year June 30, 2019, the Town transferred \$780,096 from governmental activities construction in progress to the business-type activities.

# NOTE 5. CAPITAL ASSETS (CONTINUED)

Depreciation expense was charged to functions/programs of the Town as follows:

Governmental Activities							
General government	\$	43,153					
Public safety		195,649					
Transportation		44,582					
Environmental protection		43,320					
Culture and recreation		33,297					
Total depreciation expense - governmental activities	\$	360,001					

Capital asset activity for the Town's Water and Sewer Fund for the year ended June 30, 2019 is as follows:

	ı	Beginning						Ending
		Balance	 Increases	Decr	eases	 ransfers		Balance
Water and Sewer Fund								
Capital Assets, Not Being Depreciated:								
Land	\$	609,932	\$ -	\$	-	\$ -	\$	609,932
Construction in progress		7,619,077	2,788,157		-	630,222		11,037,456
Total		8,229,009	2,788,157			630,222		11,647,388
Capital Assets, Being Depreciated:								
Plant and distribution system		42,498,095	-		-	149,874		42,647,969
Equipment		3,444,793	422,815		-	-		3,867,608
Total		45,942,888	422,815			149,874		46,515,577
Less Accumulated Depreciation for:								
Plant and distribution system		(12,509,104)	(781,564)		-	-		(13,290,668)
Equipment		(2,523,943)	(162,661)		-	-		(2,686,604)
Total		(15,033,047)	(944,225)		-	-	_	(15,977,272)
Total capital assets, being								
depreciated, net		30,909,841	(521,410)		-	 149,874		30,538,305
Business-type activities capital								
assets, net	\$	39,138,850	\$ 2,266,747	\$		\$ 780,096	\$	42,185,693

The Town has active construction projects as of June 30, 2019, for which contracts have been executed with third-party vendors/contractors. At year-end, the Town's commitment under these contracts was \$3,674,553, which represents the balance to finish not reflected as a liability in these financial statements.

# NOTE 6. LONG-TERM DEBT

Long-term liability activity for the year ended June 30, 2019, is as follows:

	Beginning Balance					Ending		Due Within
	(Restated)	Additions		ı	Reductions	Balance	,	One Year
Governmental Activities		'						
Installment purchases	\$ 96,000	\$	-	\$	(31,384)	\$ 64,616	\$	31,996
Notes from direct borrowings	1,193,437		284,900		(188,104)	1,290,233		208,155
Compensated absences	37,670		89,327		(78,127)	48,870		48,870
Net pension liability (LEO)	849,316		62,536		(383,908)	527,944		-
Net pension liability (LGERS)	514,183		493,781		(171,101)	836,863		-
Total OPEB liability	3,720,744		740,708		(32,783)	4,428,669		-
Total long-term liabilities	\$ 6,411,350	\$	1,671,252	\$	(885,407)	\$ 7,197,195	\$	289,021
Business-type Activities								
Installment purchases	\$ 347,828	\$	-	\$	(347,828)	\$ -	\$	-
Notes from direct borrowings	8,800,151		203,100		(810,657)	8,192,594		832,961
Compensated absences	26,291		81,201		(76,853)	30,639		30,639
Net pension liability (LGERS)	368,535		329,187		(138,224)	559,498		-
Total OPEB liability	3,054,826		606,035		(37,405)	3,623,456		-
Total long-term liabilities	\$ 12,597,631	\$	1,219,523	\$	(1,410,967)	\$ 12,406,187	\$	863,600

The beginning balance of the Town's total OPEB liability has been restated from the prior year. See Note 12 for additional information.

The compensated absences, net pension, and total OPEB liabilities reported in governmental activities are liquidated by the General Fund.

# NOTE 6. LONG-TERM DEBT (CONTINUED)

# **Direct Borrowings - Notes Payable**

Description	Οι	utstanding
In 2017, the Town entered into a financing agreement bearing interest at 2.32%, secured by equipment and property. The agreement requires annual payments in the amount of \$105,770 to \$89,530, including interest, and matures in fiscal year 2027.	\$	700 000
2021.	Ф	700,000
In 2015, the Town entered into a financing agreement bearing interest at 2.54%, secured by equipment. The agreement requires quarterly payments of \$14,904, including interest, and matures in fiscal year 2026.		356,161
In 2019, the Town entered into a financing agreement bearing interest at 2.96%, secured by equipment. The agreement requires quarterly payments of \$5,047, including interest, and matures in fiscal year 2022.		81,320
In 2019, the Town entered into a financing agreement bearing interest at 3.16%, secured by equipment. The agreement requires quarterly payments of \$7,885, including interest, and matures in fiscal year 2024.		152,752
Total notes payable (direct borrowings), governmental activities	\$	1,290,233

The debt service to maturity on the Town's governmental activities' notes payable is as follows:

Year ending June 30,	 Principal	 Interest	 Total
2020	\$ 208,155	\$ 31,244	\$ 239,399
2021	211,617	25,752	237,369
2022	186,851	20,368	207,219
2023	180,086	15,730	195,816
2024	153,556	11,317	164,873
2025 - 2027	 349,968	14,134	 364,102
Total	\$ 1,290,233	\$ 118,545	\$ 1,408,778

# NOTE 6. LONG-TERM DEBT (CONTINUED)

# **Direct Borrowings - Notes Payable (Continued)**

The outstanding balances for the business-type activities notes payable as of June 30, 2019, are as follows:

Description	Οι	ıtstanding
In 2017, the Town entered into a financing agreement bearing interest at 2.32%, secured by equipment and property. The agreement requires annual payments in the amount of \$509,394, including interest, and matures in fiscal year 2027.	\$	3,680,616
In 2012, the Town entered into a financing agreement bearing interest at 2.50%, secured by water and sewer revenues. The agreement requires annual payments from \$479,563 to \$370,983, including interest, and matures in fiscal year 2031.		4,343,211
In 2019, the Town entered into a financing agreement bearing interest at 2.96%, secured by equipment. The agreement requires quarterly payments of \$9,373, including interest, and matures in fiscal year 2022.		43,788
In 2019, the Town entered into a financing agreement bearing interest at 3.16%, secured by equipment. The agreement requires quarterly payments of \$9,638, including interest, and matures in fiscal year 2024.		124,979
Total notes payable (direct borrowings), business-type activities	\$	8,192,594

The debt service to maturity on the Town's business-type activities' notes payable is as follows:

Year ending June 30,	 Principal	 Interest	 Total
2020	\$ 832,961	\$ 198,677	\$ 1,031,638
2021	844,263	412,849	1,257,112
2022	840,584	358,509	1,199,093
2023	846,824	302,625	1,149,449
2024	834,499	244,539	1,079,038
2025 - 2029	3,269,594	294,467	3,564,061
2030 - 2031	723,869	27,145	751,014
Total	\$ 8,192,594	\$ 1,838,811	\$ 10,031,405

# NOTE 6. LONG-TERM DEBT (CONTINUED)

# **Direct Borrowings - Installment Purchases**

The outstanding balances for the governmental activities installment purchases as of June 30, 2019, are as follows:

Description	Outst	anding
In 2018, the Town entered into an installment purchase financing agreement		
bearing interest at 1.96%, secured by equipment. The agreement requires annual		
payments in the amount of \$33,256, including interest, and matures in fiscal year		
2021.	\$	64,616

The debt service to maturity on the Town's governmental activities' installment purchases is as follows:

Year ending June 30,	Principal		ncipal Interest		 Total
2020	\$	31,996	\$	1,260	\$ 33,256
2021		32,620		636	 33,256
Total	\$	64,616	\$	1,896	\$ 66,512

# NOTE 7. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The composition of interfund balances as of June 30, 2019, is as follows:

	Recei	Payal	Payable Fund		
General Fund	\$	1,580	\$	-	
Water and Sewer Fund				1,580	
	\$	1,580	\$	1,580	

Interfund transfers for the year ended June 30, 2019, are as follows:

	<u></u>	ransfer Out	Transfer In		
General Fund	\$	567,752	\$	-	
Water and Sewer Fund		780,096		567,752	
Nonmajor Governmental Funds				780,096	
	\$	\$ 1,347,848		1,347,848	

During the fiscal year June 30, 2019, the Town's General Fund transferred funds of \$567,752 to the Water & Sewer Fund for various capital related expenditures. The Water and Sewer Fund transferred \$780,096 to the Nonmajor Governmental Funds to erase the fund balance deficit caused by capital related expenditures.

#### NOTE 8. PENSION PLANS

#### A. Local Governmental Employees' Retirement System

Plan Description. The Town of Wilkesboro is a participating employer in the statewide Local Governmental Employees' Retirement System (LGERS), a cost-sharing multiple-employer defined benefit pension plan administered by the state of North Carolina. LGERS membership is comprised of general employees and local law enforcement officers (LEOs) of participating local governmental entities. Article 3 of G.S. Chapter 128 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. Management of the plan is vested in the LGERS Board of Trustees, which consists of 13 members – nine appointed by the Governor, one appointed by the State Senate, one appointed by the State House of Representatives, and the State Treasurer and State Superintendent, who serve as ex-officio members. The Local Governmental Employees' Retirement System is included in the Annual Comprehensive Financial Report (ACFR) for the state of North Carolina. The state's ACFR includes financial statements and required supplementary information for LGERS. That report may be obtained by writing to the Office of the State Controller, 1410 Mail Service Center, Raleigh, North Carolina 27699-1410, by calling (919) 981-5454, or at <a href="https://www.osc.nc.gov">www.osc.nc.gov</a>.

**Benefits Provided.** LGERS provides retirement and survivor benefits. Retirement benefits are determined as 1.85% of the member's average final compensation times the member's years of creditable service. A member's average final compensation is calculated as the average of a member's four highest consecutive years of compensation. Plan members are eligible to retire with full retirement benefits at age 65 with five years of creditable service, at age 60 with 25 years of creditable service, or at any age with 30 years of creditable service. Plan members are eligible to retire with partial retirement benefits at age 50 with 20 years of creditable service or at age 60 with five years of creditable service (age 55 for firefighters). Survivor benefits are available to eligible beneficiaries of members who die while in active service or within 180 days of their last day of service and who have either completed 20 years of creditable service regardless of age (15 years of creditable service for firefighters and rescue squad members who are killed in the line of duty) or have completed five years of service and have reached age 60. Eligible beneficiaries may elect to receive a monthly Survivor's Alternate Benefit for life or a return of the member's contributions. The plan does not provide for automatic postretirement benefit increases. Increases are contingent upon actuarial gains of the plan.

LGERS plan members who are LEOs are eligible to retire with full retirement benefits at age 55 with five years of creditable service as an officer, or at any age with 30 years of creditable service. LEO plan members are eligible to retire with partial retirement benefits at age 50 with 15 years of creditable service as an officer.

# NOTE 8. PENSION PLANS (CONTINUED)

#### A. Local Governmental Employees' Retirement System (Continued)

#### **Benefits Provided (Continued)**

Survivor benefits are available to eligible beneficiaries of LEO members who die while in active service or within 180 days of their last day of service and who also have either completed 20 years of creditable service regardless of age, or have completed 15 years of service as a LEO and have reached age 50, or have completed five years of creditable service as a LEO and have reached age 55, or have completed 15 years of creditable service as a LEO if killed in the line of duty. Eligible beneficiaries may elect to receive a monthly Survivor's Alternate Benefit for life or a return of the member's contributions.

**Contributions.** Contribution provisions are established by General Statute 128-30 and may be amended only by the North Carolina General Assembly. Town employees are required to contribute 6% of their compensation. Employer contributions are actuarially determined and set annually by the LGERS Board of Trustees. The Town's contractually required contribution rate for the year ended June 30, 2019, was 8.50% of compensation for law enforcement officers and 7.75% for general employees and firefighters, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year. Contributions to the pension plan from the Town were \$301,574 for the year ended June 30, 2019.

Refunds of Contributions – Town employees who have terminated service as a contributing member of LGERS, may file an application for a refund of their contributions. By state law, refunds to members with at least five years of service include 4% interest. State law requires a 60 day waiting period after service termination before the refund may be paid. The acceptance of a refund payment cancels the individual's right to employer contributions or any other benefit provided by LGERS.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the Town reported a liability of \$1,396,361 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017. The total pension liability was then rolled forward to the measurement date of June 30, 2018, utilizing update procedures incorporating the actuarial assumptions. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of future payroll covered by the pension plan, relative to the projected future payroll covered by the pension plan of all participating LGERS employers, actuarially determined. At June 30, 2018, the Town's proportion was 0.05886%, which was an increase of 0.00108% from its proportion measured as of June 30, 2017.

# NOTE 8. PENSION PLANS (CONTINUED)

# A. Local Governmental Employees' Retirement System (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

For the year ended June 30, 2019, the Town recognized pension expense of \$375,528. At June 30, 2019, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	215,425	\$	7,229
Changes in plan assumptions  Net difference between projected and actual earnings on		370,540		-
pension plan investments Changes in proportion and differences between Town		191,679		-
contributions and proportionate share of contributions		-		40,498
Town contributions subsequent to the measurement date		301,574		
Total	\$	1,079,218	\$	47,727

Town contributions made subsequent to the measurement date of \$301,574 are reported as deferred outflows of resources and will be recognized as a decrease of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

#### Year ending June 30:

2020	\$ 358,315
2021	229,327
2022	32,464
2023	109,811
	\$ 729,917

# NOTE 8. PENSION PLANS (CONTINUED)

# A. Local Governmental Employees' Retirement System (Continued)

**Actuarial Assumptions.** The total pension liability as of June 30, 2018, was determined by the December 31, 2017 actuarial valuation using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 3.0 percent

Salary increases 3.50 to 8.10 percent, including inflation and productivity

factor

Investment rate of return 7.00 percent, net of pension plan investment expense,

including inflation

The plan currently uses mortality tables that vary by age, gender, employee group (i.e. general, law enforcement officer) and health status (i.e. disabled and healthy). The current mortality rates are based on published tables and based on studies that cover significant portions of the U.S. population. The healthy mortality rates also contain a provision to reflect future mortality improvements.

The actuarial assumptions used in the December 31, 2017 valuation were based on the results of an actuarial experience study for the period January 1, 2010 through December 31, 2014.

Future ad hoc COLA amounts are not considered to be substantively automatic and are therefore not included in the measurement.

# NOTE 8. PENSION PLANS (CONTINUED)

#### A. Local Governmental Employees' Retirement System (Continued)

The projected long-term investment returns and inflation assumptions are developed through review of current and historical capital markets data, sell-side investment research, consultant whitepapers, and historical performance of investment strategies. Fixed income return projections reflect current yields across the U.S. Treasury yield curve and market expectations of forward yields projected and interpolated for multiple tenors and over multiple year horizons. Global public equity return projections are established through analysis of the equity risk premium and the fixed income return projections. Other asset categories and strategies' return projections reflect the foregoing and historical data analysis. These projections are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class as of June 30, 2018 are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Fixed Income	29.0%	1.4%
Global Equity	42.0%	5.3%
Real Estate	8.0%	4.3%
Alternatives	8.0%	8.9%
Credit	7.0%	6.0%
Inflation Protection	6.0%	4.0%
Total	100%	

The information above is based on 30 year expectations developed with the consulting actuary for the 2017 asset, liability, and investment policy study for the North Carolina Retirement Systems, including LGERS. The long-term nominal rates of return underlying the real rates of return are arithmetic annualized figures. The real rates of return are calculated from nominal rates by multiplicatively subtracting a long-term inflation assumption of 3.00%. All rates of return and inflation are annualized.

**Discount Rate.** The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of the current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# NOTE 8. PENSION PLANS (CONTINUED)

#### A. Local Governmental Employees' Retirement System (Continued)

Sensitivity of the Town's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the Town's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.00 percent, as well as what the Town's proportionate share of the net pension asset or net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current rate:

	Current					
	19	% Decrease (6.00%)	Dis	scount Rate (7.00%)	1%	% Increase (8.00%)
Town's proportionate share of the net						
pension liability (asset)	\$	3,354,179	\$	1,396,361	\$	(239,623)

**Pension Plan Fiduciary Net Position.** Detailed information about the pension plan's fiduciary net position is available in the separately issued Annual Comprehensive Financial Report (ACFR) for the state of North Carolina.

#### B. Law Enforcement Officers Special Separation Allowance

**Plan Description.** The Town administers a public employee retirement system (the "Separation Allowance"), an agent multiple-employer defined benefit pension plan that provides retirement benefits to the Town's qualified sworn law enforcement officers. The Separation Allowance is equal to .85 percent of the annual equivalent of the base rate of compensation most recently applicable to the officer for each year of creditable service. The retirement benefits are not subject to any increases in salary or retirement allowances that may be authorized by the General Assembly. Article 12D of G.S. Chapter 143 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. A separate report is not issued for the Plan.

All full time law enforcement officers of the Town are covered by the Separation Allowance. At June 30, 2019, the date of the most recent actuarial valuation the Separation Allowance's membership consisted of:

Retirees receiving benefits	2
Active plan members	23
Total	25

# NOTE 8. PENSION PLANS (CONTINUED)

#### B. Law Enforcement Officers Special Separation Allowance (Continued)

**Basis of Accounting.** The Town has chosen to fund the Separation Allowance on a pay as you go basis. Pension expenditures are made from the General Fund, which is maintained on the modified accrual basis of accounting. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. The Separation Allowance has no assets accumulated in a trust that meets the criteria which are outlined in GASB Statement 73.

**Actuarial Assumptions.** The entry age actuarial cost method was used in the June 30, 2019 valuation. The total pension liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.50 percent

Salary increases 3.50 to 7.35 percent, including inflation and

productivity factor

Discount rate 3.13 percent

**Contributions.** The Town is required by Article 12D of G.S. Chapter 143 to provide these retirement benefits and has chosen to fund the benefit payments on a pay as you go basis through appropriations made in the General Fund operating budget. The Town's obligation to contribute to this plan is established and may be amended by the North Carolina General Assembly. Administration costs of the Separation Allowance are financed through investment earnings. The Town paid \$30,903 as benefits came due for the reporting period.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the Town reported a total pension liability of \$527,944. The total pension liability was measured as of June 30, 2019, based on a June 30, 2019 actuarial valuation. For the year ended June 30, 2019, the Town recognized pension expense of \$62,536.

	Deferr	ed Outflows	Deferred Inflows		
	of F	of Resources			
Experience differences	\$	186,105	\$	301,905	
Change in assumptions		23,631		9,096	
Total	\$	209,736	\$	311,001	

# NOTE 8. PENSION PLANS (CONTINUED)

# **B.** Law Enforcement Officers Special Separation Allowance (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending June 30:	
2020	\$ 14,166
2021	14,166
2022	14,166
2023	15,192
2024	(23,420)
Thereafter	(135,535)
	\$ (101,265)

**Changes in the Total Pension Liability.** The changes in the total pension liability of the Town for the fiscal year ended June 30, 2019, were as follows:

	l Pension iability
Balance at June 30, 2018	\$ 849,316
Service Cost	21,342
Interest	27,028
Experience differences	(335,450)
Assumption changes	(3,389)
Benefit payments	(30,903)
Balance at June 30, 2019	\$ 527,944

The required schedule of changes in the Town's total pension liability and related ratios immediately following the notes to the financial statements presents multiyear trend information.

Sensitivity of the Town's Total Pension Liability to Changes in the Discount Rate. The following presents the Town's total pension liability calculated using the discount rate of 3.13 percent, as well as what the Town's total pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.13 percent) or 1-percentage-point higher (4.13 percent) than the current rate:

	Current					
		Decrease (2.13%)		count Rate (3.13%)		Increase (4.13%)
Town's proportionate share of the net						
pension liability (asset)	\$	570,207	\$	527,944	\$	489,250

# NOTE 8. PENSION PLANS (CONTINUED)

#### B. Law Enforcement Officers Special Separation Allowance (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

The plan currently uses mortality tables that vary by age, and health status (i.e. disabled and healthy). The current mortality rates are based on published tables and based on studies that cover significant portions of the U.S. population. The healthy mortality rates also contain a provision to reflect future mortality improvements.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period January 1, 2010 through December 31, 2014.

#### B. Supplemental Retirement Income Plan for Law Enforcement Officers

**Plan Description.** The Town contributes to the Supplemental Retirement Income Plan (the "Plan"), a defined contribution pension plan administered by the Department of State Treasurer and a Board of Trustees. The Plan provides retirement benefits to law enforcement officers employed by the Town. Article 5 of G.S. Chapter 135 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. The Supplemental Retirement Income Plan for Law Enforcement Officers is included in the Annual Comprehensive Financial Report (ACFR) for the state of North Carolina. The state's ACFR includes the pension trust fund financial statements for the Internal Revenue Code Section 401(k) plan that includes the Supplemental Retirement Income Plan for Law Enforcement Officers. That report may be obtained by writing to the Office of the State Controller, 1410 Mail Service Center, Raleigh, North Carolina 27699-1410, or by calling (919) 981-5454.

**Funding Policy.** Article 12E of G.S. Chapter 143 requires the Town to contribute, each month, an amount equal to five percent of each officer's salary, and all amounts contributed are vested immediately. Also, the law enforcement officers may make voluntary contributions to the Plan. Contributions for the year ended June 30, 2019, were \$59,499 which consisted of \$51,139 from the Town and \$8,360 from the law enforcement officers. As of June 30, 2019, there were twenty-six (26) participants in the plan.

# NOTE 8. PENSION PLANS (CONTINUED)

#### C. 401(k) Retirement Plan

For the year ended June 30, 2019, the Town contributed to an approved 401(k) Retirement Plan covering eligible employees not engaged in law enforcement. The Town elected to make matching contributions of up to five percent (5%) of eligible salaries. The Town's contribution to the plan for the year ended June 30, 2019, was \$176,516.

#### NOTE 9. OTHER POSTEMPLOYMENT BENEFITS

Plan Description and Benefits Provided. Under the terms of a Town resolution, the Town administers a single-employer defined benefit healthcare plan (the "Retiree Health Plan"). This plan provides health care benefits for all retired personnel who have thirty years of full-time service with the Town and all elected officials who have fourteen years of service as of April 6, 1998 with the Town. The spouse and eligible dependents are also covered. A retired employee's spouse and eligible dependents may continue to receive coverage upon death of the employee. However, if a retiree's spouse remarries after the death of the retiree, the spouse will no longer be eligible for insurance coverage. Coverage for all retirees who are eligible for Medicare will be transferred to a Medicare Supplemental plan after qualifying for Medicare. The Town Council established and may amend the benefit provisions. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 and a separate report was not issued for the Retiree Health Plan.

Membership of the Retiree Health Plan consisted of the following at June 30, 2018, the date of the latest actuarial valuation:

Active participants	84
Retirees and beneficiaries currently receiving benefits	7
Total	91

**Contributions.** The Town Council has elected to fund the Retiree Health Plan on a "pay as you go" basis. Per the Town resolution, retirees are able to continue to receive health insurance at active employee rates, subsidized by Town contributions. For the fiscal year ended June 30, 2019, the Town contributed \$70,188 for the pay as you go benefits for the Retiree Health Plan.

# NOTE 9. OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

#### Total OPEB Liability

The Town's total OPEB liability of \$8,052,125 was measured as of June 30, 2019, and was determined by an actuarial valuation as of June 30, 2018.

**Actuarial Assumptions and Other Inputs**. The total OPEB liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement unless otherwise specified:

Inflation 3.00 percent Salary increases 3.50 percent

Healthcare cost trend rates 6.00 percent with an ultimate trend

rate of 4.50 percent

Discount rate 3.13 percent

The discount rate used to measure the total OPEB liability was 3.13%. As the Town is not funding the OPEB plan, their rate is equal to the yield on the Fidelity GO Municipal Bond Index as of June 30, 2019.

**Changes in the Total OPEB Liability.** The changes in the total OPEB liability for the Town for the fiscal year ended June 30, 2019, were as follows:

	Total OPEB			
	Liabili			
Balance at June 30, 2018	\$	6,775,570		
Service Cost		262,926		
Interest		253,534		
Assumption changes		830,283		
Benefit payments		(70,188)		
Balance at June 30, 2019	\$	8,052,125		

Change in assumption and other inputs reflect a change in the discount rate from 3.18% to 3.13%. The current mortality rates were based on the RP-2014 mortality tables, with adjustments for LGERS experience and generational mortality improvements using Scale MP-2015. The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period January 1, 2010 through December 31, 2014. All other assumptions are the same as those used in the most recent (December 31, 2016) valuation for LGERS.

# NOTE 9. OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

Total OPEB Liability (Continued)

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate. The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.13 percent) or 1-percentage-point higher (4.13) than the current discount rate:

		Current							
	1% Decrease	Discount Rate	1% Increase						
	(2.13%)	(3.13%)	(4.13%)						
Total OPEB Liability	\$ 10,054,597	\$ 8,052,125	\$ 6,524,818						

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate. The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease		1% Increase
	(5.00% to	<b>Current (6.00%</b>	(8.00% to
	3.50%)	to 4.50%)	5.50%)
Total OPEB Liability	\$ 10,054,597	\$ 8,052,125	\$ 6,524,818

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revisions as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of June 30, 2019, and the current sharing pattern of costs between employer and inactive employees.

#### OPEB Expense and Deferred Outflows and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2019, the Town recognized OPEB expense in the amount of \$796,642.

# NOTE 9. OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

# OPEB Expense and Deferred Outflows and Deferred Inflows of Resources Related to OPEB (Continued)

At June 30, 2019, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	red Outflows Resources	Inflo	errea ows of ources
Differences between expected and actual experience	\$ 3,316,498	\$	-
Changes in plan assumptions	 1,282,297		
Total	\$ 4,598,795	\$	-

Amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ending June 30:	
2020	\$ 253,182
2021	253,182
2022	253,182
2023	253,182
2024	253,182
Thereafter	3,332,885
	\$ 4,598,795

#### NOTE 10. RISK MANAGEMENT

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Town participates in three self-funded risk-financing pools administered by the North Carolina League of Municipalities. Through these pools, the Town obtains general liability and auto liability coverage of \$1 million per occurrence, property coverage up to the total insured values of the property policy, workers' compensation coverage up to statutory limits, and employee health coverage. The liability and property exposures are reinsured through commercial carriers for claims in excess of retentions as selected by the Board of Trustees each year. Stop loss insurance is purchased by the Board of Trustees to protect against large medical claims that exceed certain dollar cost levels. Specific information on the limits of the reinsurance, excess and stop loss policies purchased by the Board of Trustees can be obtained by contacting the Risk Management Services Department of the NC League of Municipalities. The pools are audited annually by certified public accountants, and the audited financial statements are available to the Town upon request.

# NOTE 10. RISK MANAGEMENT (CONTINUED)

The Town carries commercial coverage for all other risks of loss. There have been no significant reductions in insurance coverage in the prior year, and settled claims have not exceeded coverage in any of the past three fiscal years. The Town carries flood insurance on the garbage/warehouse building and contents. Flood insurance is not carried on any other Town structure.

In accordance with G.S. 159-29, the Town's employees that have access to \$100 or more at any given time of the Town's funds are performance bonded through a commercial surety bond. The finance officer is bonded for \$500,000. The remaining employees that have access to funds are bonded under a blanket bond for \$250,000.

For health and dental insurance coverage, the Town is self-insured for individual losses up to \$55,000. The Town purchases reinsurance for individual losses over \$55,000, as well as reinsurance for total plan losses in excess of \$1,404,975.

A summary of the Town's self-insurance claims payable as of June 30, 2019 is as follows:

	Beginning Balance Restated)	Claims Claims Incurred Paid		Ending Balance	Oue Within One Year	
Governmental Activities				_		 _
Claims payable	\$ 168,738	\$ 1,264,090	\$	(1,315,112)	\$ 117,716	\$ 117,716
Total claims payable	\$ 168,738	\$ 1,264,090	\$	(1,315,112)	\$ 117,716	\$ 117,716

The beginning balance of the Town's claims payable liability has been restated from the prior year. See Note 12 for additional information.

#### NOTE 11. COMMITMENTS AND CONTINGENT LIABILITIES

# Litigation:

The government is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of management and legal counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the Town.

#### **Grant Contingencies:**

The Town has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to the disallowance of certain expenditures previously reimbursed by those agencies. Based upon prior experience, management of the Town believes such disallowances, if any, will not be significant.

#### NOTE 12. RESTATEMENT OF BEGININNG BALANCES

The Town determined that restatements to the June 30, 2018 ending net positions were necessary for the following:

- Net position at the entity-wide level:
  - Governmental Activities
  - Business-type Activities
- Net position of the:
  - Water and Sewer Fund

	Wa	ter & Sewer Fund/
		siness-type Activities
\$ 6,395,079	\$	32,149,558
(1,209,231)		(992,810)
-		1,167,863
 (168,738)		
(1,377,969)		175,053
\$ 5,017,110	\$	32,324,611
\$	(1,209,231) - (168,738) (1,377,969)	Governmental Activities \$ 6,395,079 \$ (1,209,231)

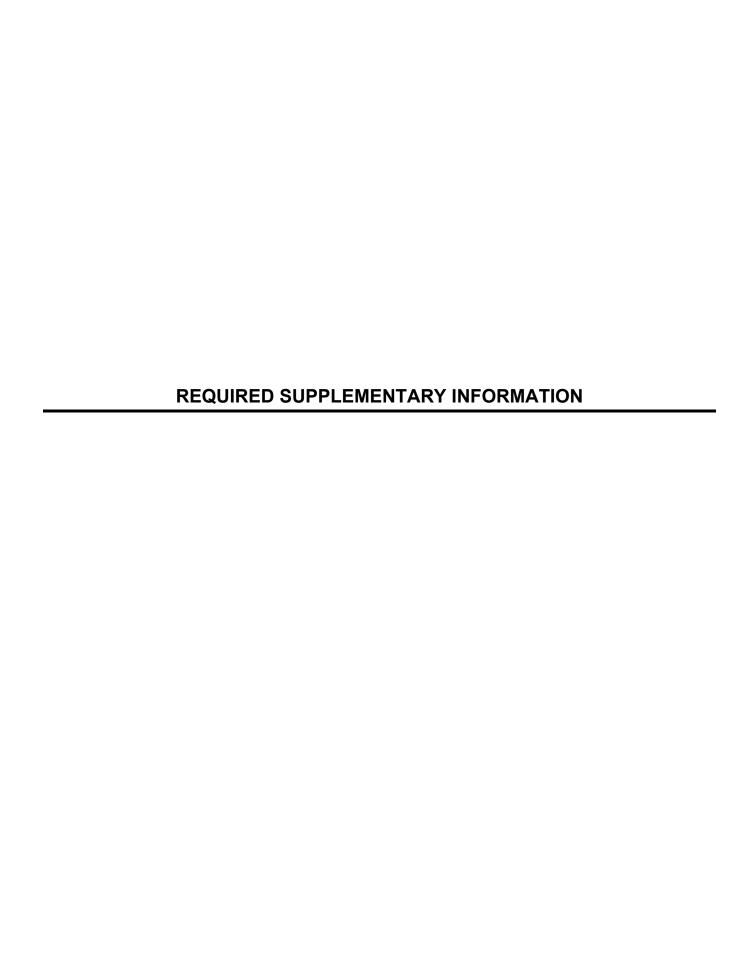
To further explain the above restatements, the following thoughts are provided.

**Restatement No. 1 – Proper recording of other postemployment benefits.** The Town has determined that a restatement to decrease beginning net position for its governmental activities in the amount of \$1,209,231 and its business-type activities and the Water & Sewer Fund in the amount of \$992,810 was required to properly account for its OPEB plan in accordance with GASB Statement No. 75 as the Town previously incorrectly excluded eligible members from the plan's total other postemployment benefits liability, as calculated by the plan's actuary.

Restatement No. 2 – Recording of intergovernmental grant accounts receivable. The Town has determined that a restatement to beginning net position for its business-type activities and the Water & Sewer Fund was required to record various accounts receivable related to intergovernmental grants. In the previous years, the Town had not recorded accounts receivables for its intergovernmental grants as required by Generally Accepted Accounting Principles. Adjustments to increase beginning net position for its business-type activities and the Water & Sewer Fund in the amount of \$1,167,863 was required as of July 1, 2018.

# NOTE 12. RESTATEMENT OF BEGININNG BALANCES (CONTINUED)

**Restatement No. 3 – Proper recording of self-insured claims payable.** The Town has determined that a restatement to beginning net position for its governmental activities was required to record a claims payable liability as of the beginning of the fiscal year. In the previous years, the Town had not recorded any liability for incurred but not reported health insurance claims as required by Generally Accepted Accounting Principles. Adjustments to decrease beginning net position for its governmental activities in the amount of \$168,738 was required as of July 1, 2018.



# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN TOTAL PENSION LIABILITY FOR THE FISCAL YEAR ENDED JUNE 30,

# LAW ENFORCEMENT OFFICERS' SPECIAL SEPARATION ALLOWANCE

	2019	2018	2017
Total pension liability, beginning balance	\$ 849,316	\$ 530,663	\$ 534,869
Service cost	21,342	20,297	20,713
Interest on the total pension liability	27,028	19,887	18,522
Difference between expected and actual experience	(335,450)	274,515	-
Changes of assumptions or other inputs	(3,389)	34,857	(11,350)
Benefit payments	(30,903)	(30,903)	(32,091)
Total pension liability, ending balance	\$ 527,944	\$ 849,316	\$ 530,663

The amounts presented for each fiscal year were determined as of the prior year ending December 31.

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF TOTAL PENSION LIABILITY AS A PERCENTAGE OF COVERED PAYROLL FOR THE FISCAL YEAR ENDED JUNE 30,

# LAW ENFORCEMENT OFFICERS' SPECIAL SEPARATION ALLOWANCE

	2019			2018	2017	2016		
Total pension liability	\$	527,944	\$	849,316	\$ 530,663	\$	534,869	
Town's covered payroll	\$	963,433	\$	788,396	\$ 783,142	\$	785,769	
Total pension liability as a percentage of covered payroll		54.80%		107.73%	67.76%		68.07%	

The Town of Wilkesboro has no assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 73 to pay related benefits

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

# REQUIRED SUPPLEMENTARY INFORMATION OPEB HEALTHCARE BENEFIT PLAN SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS

# FOR THE FISCAL YEAR ENDED JUNE 30,

Total OPEB liability	2019	2018
Service cost	\$ 262,926	\$ 253,692
Interest on total OPEB liability	253,534	101,461
Difference between expected and actual experience	-	3,684,998
Changes of assumptions and other inputs	830,283	548,364
Benefit payments	(70,188)	(191,551)
Net change in total OPEB liability	1,276,555	4,396,964
Total OPEB liability - beginning Total OPEB liability - ending	6,775,570 \$ 8,052,125	2,378,606 \$ 6,775,570
Covered-employee payroll	\$ 4,041,719	\$ 3,655,936
Total OPEB liability as a percentage of covered-employee payroll	199.2%	185.3%

#### Notes to the Schedule:

The schedule will present 10 years of information once it is accumulated.

The Town is not accumulating assets in a trust fund that meets the criteria in paragraph 4 of GASB Statement No. 75 for payment of future OPEB benefits.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF TOWN'S PROPORTIONATE SHARE OF NET PENSION LIABILITY (ASSET) FOR THE FISCAL YEAR ENDED JUNE 30,

#### LOCAL GOVERNMENTAL EMPLOYEES' RETIREMENT SYSTEM

	2019	 2018	 2017	2016	 2015	 2014
Town's proportion of the net pension liability (asset) (%)	0.05886%	0.05780%	0.06250%	0.05850%	0.05690%	0.05600%
Town's proportion of the net pension liability (asset) (\$)	\$ 1,396,361	\$ 882,718	\$ 1,325,399	\$ 15,172	\$ (335,330)	\$ 675,015
Town's covered payroll	\$ 3,548,885	\$ 3,548,885	\$ 3,422,499	\$ 3,247,723	\$ 3,091,122	\$ 2,415,634
Town's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	39.35%	24.87%	38.73%	0.47%	( 10.85%)	27.94%
Plan fiduciary net position as a percentage of the total pension liability	91.63%	94.18%	91.47%	98.09%	102.64%	94.35%

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the prior fiscal year ending June 30.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF TOWN OF WILKESBORO'S CONTRIBUTIONS FOR THE FISCAL YEAR ENDED JUNE 30,

# LOCAL GOVERNMENTAL EMPLOYEES' RETIREMENT SYSTEM

	2019	2018	2017	2016	2015	2014
Contractually required contribution	\$ 301,574	\$ 274,336	\$ 256,292	\$ 227,101	\$ 221,161	\$ 204,963
Contributions in relation to the contractually required contribution	301,574	274,336	256,292	227,101	221,161	204,963
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Town's covered payroll	\$ 3,823,242	\$3,548,885	\$3,422,499	\$3,247,723	\$3,091,122	\$ 2,415,634
Contributions as a percentage of covered payroll	7.89%	7.73%	7.49%	6.99%	7.15%	8.48%

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

# GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS) FOR THE YEAR ENDED JUNE 30, 2019

	Budget					Variance With			
	Original			Final		Actual		Final Budget	
Revenues									
Ad valorem taxes:	_		_				_		
Taxes	\$	3,285,000	\$	3,415,000	\$	3,362,678	\$	(52,322	
Penalties and interest		35,000		95,000		93,370		(1,630	
Total ad valorem taxes		3,320,000	-	3,510,000	-	3,456,048		(53,952	
Unrestricted interngovernmental:									
Local option sales tax		1,100,000		1,100,000		1,158,384		58,384	
Payments in lieu of taxes (external sources)		1,000		1,000		1,479		479	
Telecommunications sales tax		25,000		25,000		24,091		(909	
Utility franchise tax		555,000		555,000		547,898		(7,102	
Piped natural gas tax		6,000		6,000		8,858		2,858	
Video franchise fee		40,000		40,000		36,403		(3,597	
Beer and wine tax		15,000		15,000		15,978		978	
ABC profit distribution		75,000		75,000		49,607		(25,393)	
Total unrestricted intergovernmental		1,817,000		1,817,000		1,842,698		25,698	
Destricted interreguery months									
Restricted intergovernmental:  Powell bill allocation		115,000		115,000		116,233		1,233	
Other federal and state grants		155,000		155,000		200,186		45,186	
Controlled substance tax		5,000		5,000		4,008		(992	
Solid waste disposal tax		1,000		1,000		2,748		1,748	
Occupancy tax		255,000		255,000		284,869		29,869	
Total restricted intergovernmental		531,000		531,000		608,044		77,044	
Permits and fees:									
Business registration fees		500		500		660		160	
Street assessment		500		500		330		(170	
Permits		300		300		450		150	
Total permits and fees		1,300		1,300		1,440		140	
Sales and service:									
Rents		50,000		50,000		44,527		(5,473	
Court costs, fees and charges		5,000		5,000		5,171		171	
Sanitation fees		145,000		145,000		143,889		(1,111	
Open air market fees		4,000		4,000		534		(3,466	
Park lights		4,000		4,000		4,743		743	
Total sales and service		208,000		208,000		198,864		(9,136	
Investment earnings		10,000		10,000		24,668		14,668	
Miscellaneous									
Other		421,200		618,700		518,245		(100,455	
Cemetery donation		4,000		4,000		4,615		615	
Total miscellaneous		425,200		622,700		522,860		(99,840)	

continued

# GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS) FOR THE YEAR ENDED JUNE 30, 2019

	Ві	ıdget		Variance With Final Budget	
	Original	Final	Actual		
Expenditures					
General government:					
Governing body:					
Salaries and employee benefits	\$ 28,200	\$ 28,200	\$ 24,618	\$ 3,582	
Operating expenditures	84,300	134,300	146,568	(12,268)	
Economic development	185,000	255,000	267,655	(12,655)	
Total	297,500	417,500	438,841	(21,341)	
Administration:					
Salaries and employee benefits	507,700	507,700	470,591	37,109	
Other operating expenditures	211,300	211,300	197,502	13,798	
Insurance	1,001,000	1,076,000	1,060,699	15,301	
Total	1,720,000	1,795,000	1,728,792	66,208	
Public buildings:					
Salaries and employee benefits	164,500	179,500	199,419	(19,919)	
Other operating expenditures	523,450	598,450	398,090	200,360	
Total	687,950	777,950	597,509	180,441	
Total general government	2,705,450	2,990,450	2,765,142	225,308	
Public safety:					
Police:					
Salaries and employee benefits	1,259,000	1,259,000	1,249,095	9,905	
Other operating expenditures	219,000	219,000	318,008	(99,008)	
Capital outlay	210,000	350,000	300,993	49,007	
Total	1,688,000	1,828,000	1,868,096	(40,096)	
Fire:					
Salaries and employee benefits	331,000	331,000	519,382	(188,382)	
Retirement benefits paid	52,000	52,000	45,645	6,355	
Other operating expenditures	479,000	479,000	243,571	235,429	
Capital outlay	-	50,000	50,000	-	
Total	862,000	912,000	858,598	53,402	
Inspections:					
Salaries and employee benefits	155,300	155,300	157,780	(2,480)	
Other operating expenditures	198,300	198,300	198,607	(307)	
Total	353,600	353,600	356,387	(2,787)	
Total public safety	2,903,600	3,093,600	3,083,081	10,519	

continued

# GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS) FOR THE YEAR ENDED JUNE 30, 2019

	Bu	dget		Variance With	
	Original Final		Actual	Final Budget	
Expenditures (Continued)					
Transportation:					
Streets:	404.000	404.000	<b>A</b> 104 100	(400)	
Salaries and employee benefits	\$ 191,000	\$ 191,000	\$ 191,480	\$ (480)	
Other operating expenditures	405,000	505,000	477,484	27,516	
Total	596,000	696,000	668,964	27,036	
Total transportation	596,000	696,000	668,964	27,036	
Environmental protection:					
Sanitation:			.=	(0.000)	
Salaries and employee benefits	162,000	162,000	170,906	(8,906)	
Other operating expenditures	109,600	109,600	53,307	56,293	
Landfill tipping fees	55,000	55,000	49,221	5,779	
Capital outlay	168,000	168,000	179,598	(11,598)	
Total	494,600	494,600	453,032	41,568	
Total environmental protection	494,600	494,600	453,032	41,568	
Cultural and recreation:					
Parks and recreation:					
Salaries and employee benefits	160,000	160,000	170,316	(10,316)	
Other operating expenditures	155,824	155,824	125,610	30,214	
Capital outlay	15,026	15,026	13,517	1,509	
Total	330,850	330,850	309,443	21,407	
Total culture and recreation	330,850	330,850	309,443	21,407	
Debt service:					
Principal retirement	229,000	229,000	219,488	9,512	
· · · · · · · · · · · · · · · · · · ·					
Interest and other charges Total	35,000 264,000	35,000 264,000	31,941 251,429	3,059 12,571	
1000	201,000		201,120	12,071	
Total debt service	264,000	264,000	251,429	12,571	
Total expenditures	7,294,500	7,869,500	7,531,091	338,409	
Excess (deficiency) of revenues					
over expenditures	(982,000)	(1,169,500)	(876,469)	293,031	
Other financing sources (uses)					
Issuance of debt	592,000	592,000	284,900	307,100	
Transfer out	· <u>-</u>	· <u>-</u>	(567,752)	(567,752)	
Fund balance appropriated	390,000	577,500	-	(577,500)	
Total other financing sources (uses)	982,000	1,169,500	(282,852)	(838,152)	
Net change in fund balances	-	-	(1,159,321)	(545,121)	
Fund balance, beginning of year	2,922,084	2,922,084	2,922,084		
Fund balance, end of year	\$ 2,922,084	\$ 2,922,084	\$ 1,762,763		

# NONMAJOR GOVERNMENTAL FUNDS

# **Special Revenue Fund**

**Grant Project Fund** – To account for the financial resources to be used for improvements which are funded primarily through federal grants.

# **Capital Projects Fund**

**Downtown Project Fund** – To account for the financial resources to be used for improvements which are funded primarily through federal grants but are restricted for the Downtown Revitalization Project.

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2019

	Reve	pecial nue Fund Grant ect Fund	Cap Project Down Proj	s Fund town	Total Nonmajor Governmental Funds		
ASSETS Cash and cash equivalents	\$	6,597	\$	-	\$	6,597	
Total assets	\$	6,597	\$	-	\$	6,597	
LIABILITIES AND FUND BALANCE							
LIABILITIES  Due to other funds	\$	<u>-</u>	\$		\$		
Total liabilities  FUND BALANCES  Restricted for capital projects		- 6,597		<u>-</u>		6,597	
Total fund balances		6,597		<u>-</u> 		6,597	
Total liabilities and fund balances	\$	6,597	\$	-	\$	6,597	

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	Rever	ecial nue Fund rant ct Fund	Proj Do	Capital ects Fund wntown Project	Gov	Total onmajor ernmental Funds
REVENUES Intergovernmental	\$	6,597	\$	<u>-</u>	\$	6,597
Total revenues		6,597				6,597
EXPENDITURES Capital projects		<u>-</u>		<u>-</u>		<u>-</u> _
Total expenditures						
Excess of revenues over expenditures		6,597		<u>-</u>		6,597
OTHER FINANCING SOURCES Transfers in Total other financing uses		<u>-</u>		780,096 780,096		780,096 780,096
Net change in fund balances		-		780,096		780,096
FUND BALANCES (DEFICIT), beginning of year				(780,096)		(780,096)
FUND BALANCES, end of year	\$	6,597	\$		\$	6,597

#### SPECIAL REVENUE FUND - GRANT PROJECT FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL PROJECT LIFE AS OF JUNE 30, 2019

	Project			- 1	Actual	
	 Budget	Pri	or Years	Cur	rent Year	Total
REVENUES						
Restricted intergovernmental						
Government grant	\$ 59,200	\$	52,603	\$	6,597	\$ 59,200
Total revenues	 59,200		52,603		6,597	 59,200
EXPENDITURES						
Cultural and recreational	61,000		52,603		-	52,603
Total expenditures	 61,000		52,603			52,603
Excess (deficiency) of revenues						
over (under) expenditures	(1,800)		-		6,597	6,597
OTHER FINANCING SOURCES						
Transfers from general fund	 1,800					-
Net change in fund balance	\$ 	\$			6,597	6,597
FUND BALANCE, beginning of year						
FUND BALANCE, end of year				\$	6,597	\$ 6,597

## GENERAL CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL PROJECT LIFE AS OF JUNE 30, 2019

	Project				Actual	
	 Budget	Pı	rior Years	Cu	rrent Year	 Total
REVENUES						
Restricted intergovernmental						
CDBG grant	\$ 750,000	\$		\$		\$ -
Total revenues	 750,000				<u> </u>	 -
EXPENDITURES						
Capital outlay						
Building repair and renovation	750,000		780,096			780,096
Total expenditures	 750,000		780,096			 780,096
Excess (deficiency) of revenues						
over expenditures	-		(780,096)		-	(780,096)
OTHER FINANCING SOURCES						
Transfers from water & sewer fund	 				780,096	 780,096
Net change in fund balance	\$ 	\$	(780,096)		780,096	-
FUND BALANCE, beginning of year					(780,096)	 -
FUND BALANCE, end of year				\$		\$ -

## WATER AND SEWER FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN NET POSITION - BUDGET AND ACTUAL (NON-GAAP BASIS) FOR THE YEAR ENDED JUNE 30, 2019

	Buc	dget		Variance With	
	Original	Final	Actual	Final Budget	
REVENUES					
Operating revenues					
Charges for service	\$ 7,700,000	\$ 7,700,000	\$ 6,953,475	\$ (746,525)	
Water and sewer taps	25,000	25,000	28,901	3,901	
Other operating revenues	70,000	70,000	69,318	(682)	
Total operating revenues	7,795,000	7,795,000	7,051,694	(743,306)	
Nonoperating revenues					
Interest earnings	10,000	10,000	-	(10,000)	
Miscellaneous	340,000	485,000	108,138	(376,862)	
Total nonoperating revenues	350,000	495,000	108,138	(386,862)	
Total revenues	8,145,000	8,290,000	7,159,832	(1,130,168)	
EXPENDITURES					
Water and sewer administration					
Salaries and employee benefits	283,500	283,500	246,613	36,887	
Other operating expenditures	295,700	295,700	306,357	(10,657)	
Insurance	671,000	746,000	1,086,448	(340,448)	
Total water administration	1,250,200	1,325,200	1,639,418	(314,218)	
Water treatment and distribution					
Salaries and employee benefits	532,000	532,000	467,130	64,870	
Utilities	283,000	283,000	236,676	46,324	
Maintenance	97,000	97,000	68,859	28,141	
Other operating expenditures	376,000	376,000	504,311	(128,311)	
Total water operations	1,288,000	1,288,000	1,276,976	11,024	
Waste collection and treatment					
Salaries and employee benefits	471,500	471,500	435,233	36,267	
Utilities	379,000	379,000	371,901	7,099	
Maintenance	153,000	153,000	121,013	31,987	
Other operating expenditures	590,000	660,000	696,677	(36,677)	
Total waste collection and treatment	1,593,500	1,663,500	1,624,824	38,676	
Maintenance					
Salaries and employee benefits	745,000	830,000	674,038	155,962	
Utilities	8,000	8,000	26,571	(18,571)	
Maintenance	42,000	42,000	45,239	(3,239)	
Other operating expenditures	650,300	710,300	904,462	(194,162)	
Total maintenance	1,445,300	1,590,300	1,650,310	(60,010)	

(continued)

## WATER AND SEWER FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN NET POSITION - BUDGET AND ACTUAL (NON-GAAP BASIS) FOR THE YEAR ENDED JUNE 30, 2019

	Bud	dget		Variance With
	Original	Final	Actual	Final Budget
EXPENDITURES (CONTINUED)				
Debt service				
Principal retirement	\$ 1,200,000	\$ 1,200,000	\$ 1,158,485	\$ 41,515
Interest and other charges	309,000	309,000	232,856	76,144
Total debt service	1,509,000	1,509,000	1,391,341	117,659
Capital outlay				
Equipment	539,000	569,000	422,813	146,187
Total capital outlay	539,000	569,000	422,813	146,187
Total expenditures	7,625,000	7,945,000	8,005,682	(60,682)
Excess (deficiency) of revenues over (under) expenditures	520,000	345,000	(845,850)	(1,190,850)
OTHER FINANCING SOURCES (USES)				
Proceeds from issuance of debt	230,000	230,000	203,100	(26,900)
Transfers in	-	175,000	-	(175,000)
Transfers out	(750,000)	(750,000)	(780,096)	(30,096)
Total other financing (uses)	(520,000)	(345,000)	(576,996)	(231,996)
Net change in net position	\$ -	\$ -	(1,422,846)	\$ (1,422,846)
Adjustments to full accrual:				
Principal retirement			1,158,485	
Issuance of debt			(203,100)	
Capital outlay			422,813	
Contributed capital assets			780,096	
Increase in compensated absences			(4,348)	
OPEB related items			(312,390)	
Pension related items			(24,740)	
Depreciation			(944,225)	
Revenues - Water and Sewer Capital Reserve Fund			10,000	
Revenues and transfers in - Water and Sewer Capital Projects F	und		2,542,277	
Change in net position			\$ 2,002,022	

## WATER AND SEWER CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (NON-GAAP) PROJECT LIFE AS OF JUNE 30, 2019

			Actual				
	Project Budget	Prior Years (Restated)	Current Year	Total			
REVENUES							
Downtown Revitalization Project							
Federal Grant	\$ 500,000	\$ 94,340	\$ 34,963	\$ 129,303			
Other	50,000	-	-	-			
Partnerships	850,000						
Total	1,400,000	94,340	34,963	129,303			
Brown's Ford Water Loop & Tank							
IDF Grant	1,110,000	1,110,000	_	1,110,000			
Golden LEAF Grant	200,000	200,000	_	200,000			
Department of Commerce Grant	700,000	431,672	73,548	505,220			
West Wilkes Water Assn Contribution	5,000	-	-				
Total	2,015,000	1,741,672	73,548	1,815,220			
N :	4 000 000	50.000	4 750 454	1 010 01			
Clarifier Project-Wastewater Treatment Grant	1,900,000	56,863	1,756,154	1,813,017			
Total	1,900,000	56,863	1,756,154	1,813,017			
sset Inventory and Assessment Grant	135,000	-	109,860	109,860			
Total	135,000		109,860	109,860			
Total revenues	5,450,000	1,892,875	1,974,525	3,867,400			
EXPENDITURES							
Downtown Revitalization Project							
Repairs and Renovations	2,650,000	1,883,040	72,324	1,955,364			
Contingency	200,000	-	-				
Total	2,850,000	1,883,040	72,324	1,955,364			
Brown's Ford Loop & Tank							
Construction	6,073,241	4,699,247	892,670	5,591,917			
Construction Observation and Admin	125,000	570	-	570			
Engineering	475,000	827,678	_	827,678			
Land	250,000	-	_	02.,0.0			
Contingency	346,162	3,520	_	3,520			
Total	7,269,403	5,531,015	892,670	6,423,685			
Clarifier Project-Wastewater Treatment							
Engineering	85,000	65,363	12,024	77,387			
Administration	40,000	-	-,				
Construction	1,908,420	702	1,786,654	1,787,356			
Contingency	101,580	-	· ′				
Total	2,135,000	66,065	1,798,678	1,864,743			
Asset Inventory and Assessment							
Infrastructure Planning	150,000	138,957	24,487	163,444			
Total	150,000	138,957	24,487	163,444			
Total expenditures	12,404,403	7,619,077	2,788,159	10,407,236			
Deficiency of revenues under							
•	(6 954 403)	(5.726 202)	(813 634)	(6,539,836			
expenditures	(6,954,403)	(5,726,202)	(813,634)	(6,5			

(continued)

## WATER AND SEWER CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (NON-GAAP) PROJECT LIFE AS OF JUNE 30, 2019

	Project			Actual					
	Budget		F	rior Years	Current Year			Total	
OTHER FINANCING SOURCES	·				<u> </u>				
Proceeds from Issuance of Debt	\$	4,500,000	\$	4,500,000	\$	-	\$	4,500,000	
Proceeds from Issuance of Debt		250,000		-		-		-	
Transfer from Water and Sewer Fund		754,403		738,008		-		738,008	
Transfer from Water and Sewer Fund		235,000		-		-		-	
Transfer from Water and Sewer Fund		15,000		-		-		-	
Transfer from General Fund		550,000		-		567,752		567,752	
Transfer from Water and Sewer Fund		650,000		1,788,700		-		1,788,700	
Total other financing sources		6,954,403		7,026,708		567,752		7,594,460	
Net change in fund balance	\$	_	\$	1,300,506	\$	(245,882)	\$	1.054.624	

## WATER AND SEWER CAPITAL RESERVE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (NON-GAAP) PROJECT LIFE AS OF JUNE 30, 2019

	Project				Actual	
	 Budget	Pr	ior Years	<b>Current Year</b>		Total
REVENUES						
Rent income - Vulcan Materials	\$ -	\$	120,000	\$	10,000	\$ 130,000
Investment earnings	 137,459		250,600			 250,600
Total revenues	137,459		370,600		10,000	 380,600
Excess of revenues over expenditures	 137,459		370,600		10,000	 380,600
OTHER FINANCING SOURCES (USES)						
Transfer from water and sewer capital						
projects fund	304,017		214,818		-	214,818
Transfer to water and sewer capital						
projects fund	(441,476)		(441,476)		-	(441,476)
Total other financing uses, net	 (137,459)		(226,658)			 (226,658)
Net change in fund balance	\$ 	\$	143,942	\$	10,000	\$ 153,942

## BALANCE SHEET COMPONENT UNIT - WILKESBORO TOURISM DEVELOPMENT, CONVENTION, AND VISITORS BUREAU JUNE 30, 2019

	Wilkesboro Tourism Development, Convention, and Visitors Bureau	
ASSETS		
Cash and cash equivalents	\$ 159,425	
Due from primary government	48,500	
Total assets	\$ 207,925	_
LIABILITIES		
Total liabilities	\$ -	_
FUND BALANCES		
Restricted for:	40.500	
Stabilization by State Statute	48,500	
Unassigned	159,425	_
Total fund balances	207,925	_
Total liabilities and fund balances	\$ 207,925	

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES COMPONENT UNIT - WILKESBORO TOURISM DEVELOPMENT, CONVENTION, AND VISITORS BUREAU FOR THE FISCAL YEAR ENDED JUNE 30, 2019

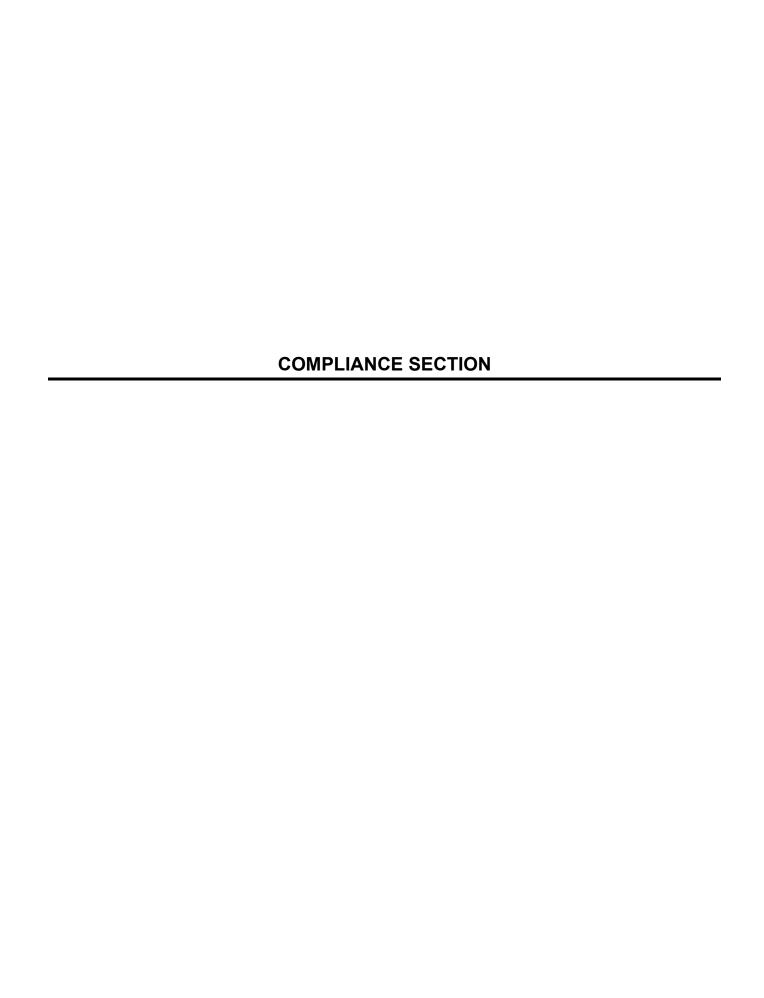
	Dev Co an	ilkesboro Fourism velopment, onvention, id Visitors Bureau
REVENUES		
Occupancy tax	\$	174,098
Investment earnings		210
Total revenues		174,308
EXPENDITURES Current:		
Economic development		168,979
Total expenditures		168,979
Net change in fund balances		5,329
Fund balances, beginning of year		202,596
Fund balances, end of year	\$	207,925

## SCHEDULE OF AD VALOREM TAXES RECEIVABLE JUNE 30, 2019

Fiscal Year		ncollected Balance ne 30, 2018	Additions		 Collections And Credits	_	Uncollected Balance June 30, 2019
2018-2019	\$	-	\$	3,352,195	\$ 3,259,638	\$	92,557
2017-2018		111,927		-	89,700		22,227
2016-2017		70,398		-	60,620		9,778
2015-2016		9,422		-	5,821		3,601
2014-2015		5,287		-	2,614		2,673
2013-2014		4,222		-	1,626		2,596
2012-2013		4,188		-	1,667		2,521
2011-2012		43,343		-	41,739		1,604
2010-2011		23,642		-	21,446		2,196
2009-2010		2,346		-	251		2,095
2008-2009		2,286			 2,286		
	\$	277,061	\$	3,352,195	\$ 3,487,408		141,848
		June vehicle tax NC Division of M		•			37,912
	Ad va	lorem taxes recei	vable			\$	179,760
	Recor	nciliation to reven	ues:				
		lorem taxes - Ger onciling items:	neral Fund	Ė		\$	3,456,048
		erest collected					38,886
	Ta	xes written off					(2,286)
	Pri	or years' release:	3				(5,240)
	Total	collections and cr	edits			\$	3,487,408

## ANALYSIS OF CURRENT TAX LEVY TOWN-WIDE LEVY JUNE 30, 2019

				Total Levy	
				Property Excluding	
	Property		Total	Registered Motor	Registered Motor
Original levy:	Valuation	Rate	Levy	Vehicles	Vehicles
Property taxed at current year's rate Property taxed at prior	\$ 676,160,229	0.48	\$3,245,569	\$ 3,022,454	\$ 223,115
year's rate		0.44	- 0.045.500	- 2.000.454	- 000 445
Total	676,160,229		3,245,569	3,022,454	223,115
Discoveries: Current year taxes	22,518,381	0.48	108,088	108,088	-
Prior year taxes Total	858,650 23,377,031	0.44	3,778 111,866	3,778 111,866	
Abatements and releases Total property valuation	(1,091,602) \$ 698,445,658		(5,240)	(5,240)	
Net levy			3,352,195	3,129,080	223,115
Current year levy uncollected taxes at June 30, 20	19		(92,557)	(92,557)	
Current year's taxes collected			\$3,259,638	\$ 3,036,523	\$ 223,115
Current levy collection percentage			97.24%	97.04%	100.00%





## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the Town Council Wilkesboro, North Carolina

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the **Town of Wilkesboro, North Carolina** (the "Town"), as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements, and have issued our report thereon dated October 27, 2021. Our report includes a reference to other auditors who audited the financial statements of the Wilkesboro ABC Board, as described in our report on the Town's financial statements. This report does not include the results of the other auditor's testing of internal control over financial reporting and compliance and other matters that are reported separately by those auditors.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying schedule of findings and questioned costs, we did identify certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies,

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2019-001, 2019-002, 2019-003, 2019-004 and 2019-005 to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2019-006 to be a significant deficiency.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Town of Wilkesboro, North Carolina's Responses to the Findings

The Town of Wilkesboro, North Carolina's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The Town's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mauldin & Jerkins, LLC

Columbia, South Carolina October 27, 2021



## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Honorable Mayor and Members of the Town Council Wilkesboro. North Carolina

#### Report on Compliance for Each Major Federal Program

We have audited the **Town of Wilkesboro**, **North Carolina's** (the "Town") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the Town's major federal program for the year ended June 30, 2019. The Town's major federal program is identified in the summary of audit results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the Town's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on the major federal program occurred. An audit includes examining, on a test basis, evidence about the Town's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the Town's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the Town complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2019.

#### **Report on Internal Control over Compliance**

Management of the Town is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Town's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal programs to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for the major federal programs and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Mauldin & Jerkins, LLC

Columbia, South Carolina October 27, 2021

#### SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS JUNE 30, 2019

Awarding Agency	CFDA Number	Pass-through Number	Federal	State	
FEDERAL AWARDS					
Appalachian Regional Commission Area Development Grant Program	23.001	N/A	\$ 34,963	\$ -	
US Department of Commerce Economic Development Assistance Program	11.300	N/A	73,548	-	
Dept. of Housing and Urban Development Passed through N.C. Department of Commerce, Planning and Community Development Community Development Block Grant	14.228	15-E-2777	1,756,154	-	
U.S. Department of Homeland Security Assistance to Firefighters Grant	97.044	EMW-2016-FF-00405	200,186		
TOTAL FEDERAL AWARDS			2,064,851		
STATE AWARDS  N.C. Department of Environmental Quality  Town of Wilkesboro Water Asset Inventory Grant		N/A	-	109,860	
N.C. Department of Transportation Powell Bill		DOT-4		127,197	
TOTAL STATE AWARDS				237,057	
TOTAL FEDERAL AND STATE AWARDS			\$ 2,064,851	\$ 237,057	

#### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS

#### NOTE 1. SIGNIFICANT ACCOUNTING POLICIES

#### **Basis of Presentation**

The Schedule of Expenditures of Federal Awards includes the federal grant activity of the Town of Wilkesboro, North Carolina (the "Town") and is prepared on the accrual basis of accounting.

#### **Program Type Determination**

Type A programs are defined as federal programs with federal expenditures exceeding \$750,000. The threshold of \$750,000 was used in distinguishing between Type A and Type B programs.

#### **Method of Major Program Selection**

The risk-based approach was used in the selection of federal programs to be tested as major programs. The Town qualified as a high-risk auditee for the fiscal year ended June 30, 2019.

#### NOTE 2. FEDERAL NON-CASH ASSISTANCE

The Town did not receive or expend federal awards in the form of non-cash assistance and had no federal loan guarantees at June 30, 2019.

#### NOTE 3. DE MINIMIS INDIRECT COST RATE

The Town chose not to use the ten percent de Minimis cost rate for the year ended June 30, 2019.

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### SECTION I SUMMARY OF AUDIT RESULTS

Financial Statements				
Type of auditor's report issued on whether the financial	statements audited			
were in accordance with Generally Accepted Account	ing Principles: Unmodified			
Internal control over financial reporting:				
Material weaknesses identified?	_X_Yes No			
Significant deficiencies identified?	_X_Yes None reported			
Noncompliance material to financial statements noted?	Yes <u>X</u> No			
Federal Awards				
Internal control over major programs:				
Material weaknesses identified?	Yes <u>X</u> No			
Significant deficiencies identified?	YesX_No			
Type of auditor's report issued on compliance for major	programs: Unmodified			
Any audit findings disclosed that are required to be repo	rted in			
accordance with 2 CFR 200.516 (a)?	Yes <u>X</u> No			
Identification of major program:				
CFDA Number	Name of Federal Program or Cluster			
	U.S. Department of Housing and Urban Development			
	Passed through the N.C. Department of Commerce			
	Planning and Community Development			
14.228	Community Development Block Grant			
Dollar threshold used to distinguish between Type A and	d Type B programs: \$750,000			
Auditee qualified as low-risk auditee?	Yes X No			

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### SECTION II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

#### 2019-001. Financial Closeout and Reporting

**Criteria:** Financial closeout is a process designed to provide reasonable assurance to ensure the Town can perform timely and accurate procedures in order for the Town to produce its annual financial statements.

**Condition:** Certain accounting, reporting and reconciling procedures were not properly performed and reviewed during the fiscal year which required a significant effort to close the Town's 2019 fiscal year. Significant audit adjustments were determined and required to be recorded to correct year end balances of the Town due to errors incurred during the financial closeout procedures. The nature of the adjustments required are as follows:

- When attempting to reconcile beginning Net Position for the Water & Sewer Fund, it was determined that an adjustment in the amount of \$1,440,508 was needed to properly state beginning Net Position.
- When attempting to reconcile cash at the Town, it was determined that the Town had not properly reconciled and recorded certain transactions resulting in an adjusting journal entry to decrease cash in the amount of \$1,805,331 and \$1,465,692 in the General Fund and Water & Sewer Fund, respectively.
- During our testing of accounts payable and accrued liabilities at the Town, it was discovered that the Town had not properly accrued multiple expenditures/expenses resulting in significant adjusting journal entries. Entries in the amount of \$36,311 and \$148,088 were required to properly state accounts payable for the General Fund and the Water & Sewer Fund, respectively. Additionally, an adjusting journal entry in the amount of \$54,335 and \$555,813 was required to properly state accrued salaries and related benefits in the General Fund and Water & Sewer Fund, respectively. Additionally, an entity wide adjusting journal entry to in the amount of \$117,716 was required to properly state claims payable for the Town's governmental activities.
- During our testing of capital assets for the Town's Water & Sewer Fund, we noted management had
  failed to record current year additions, disposals and depreciation expense resulting in an audit
  adjustment in the amount of \$3,046,842.
- During our testing of the Town's revenues and receivables, we noted management had failed to record certain accounts receivable and revenues resulting in significant adjusting journal entries. An adjusting journal entry in the net amount of \$241,327 was required to properly state property taxes accounts receivables and revenues in the General Fund. An adjusting journal entry in the amount of \$57,355 and 124,281 was required to properly state intergovernmental accounts receivable and revenues in the General Fund and Water & Sewer Fund, respectively. An adjusting journal entry in the amount of \$6,382,987 was required to properly state Water & Sewer Fund utility accounts receivable and revenues.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## SECTION II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS (CONTINUED)

#### 2019-001. Financial Closeout and Reporting (Continued)

During our testing of long-term debt at the Town, it was discovered that the Town had failed to
properly reconcile certain debt related activity resulting in significant adjusting journal entries in the
amount of \$203,100 and \$955,385 for the General Fund and Water & Sewer Fund, respectively.

**Context:** We addressed these matters with Town management, who worked diligently to determine the propriety of all respective details and reconciliations as of and for the year ended June 30, 2019.

**Effect:** The ultimate effect of the above condition is the potential for errors and irregularities to occur and not be detected and corrected in a timely manner, resulting in significant audit adjustments and delays in producing the Town's audited financial statements.

**Cause:** Sufficient internal controls were not in place relating to the financial closeout and reporting. The Town did not properly account for activity, or prepare and review all reconciliations and closeout procedures typically required in a strong accounting system.

**Recommendation:** We recommend the Town consider a variety of options to address the above condition. In no particular order, the Town needs to look at the respective staffing of the accounting function and determine if an adequate number of qualified people are currently available to address the condition. The Town also needs to consider and evaluate its strengths and weaknesses relative to the accounting function, and take measures to address the concerns noted above with a goal of providing timely recording, reconciling and reporting of Town operations and financial and non-financial activities.

Views of Management and Planned Corrective Action: We concur with the finding. We will continue to review and improve policies and procedures in an effort to eliminate errors and identify deficiencies from both operational and financial perspectives.

#### 2019-002. Segregation of Duties

**Criteria:** Internal controls should be in place which provide reasonable assurance that an individual cannot misappropriate funds without such actions being detected during the normal course of business.

**Condition:** There is not appropriate segregation of duties among recording, distribution, and reconciliation of cash accounts and other operational functions in the various funds possessed by the Town.

Further, we noted a general lack of segregation of duties. We noted bank statements were being reconciled by employees with no consistent review of the reconciled statements being performed. In general, we noted that individuals with the authority to prepare and sign checks also reconcile bank statements; and individuals have the authority to open mail, post receipts, balance cash, prepare deposits, and print disbursement reports.

**Context:** Several instances of overlapping duties were noted during interviews regarding internal control procedures.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## SECTION II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS (CONTINUED)

#### 2019-002. Segregation of Duties (Continued)

**Effect:** Failure to properly segregate duties among recording, distribution, and reconciliation of accounts can lead to misappropriation of funds that is not detected during the normal course of business.

**Cause:** The lack of segregation of duties is due to the lack of a properly developed integrated work plan with appropriate controls and an improper allocation of available resources. In addition, in certain circumstances there are a limited number of trained individuals in each office available to perform all of the duties.

**Recommendation:** We recommend the duties of recording, distributing, and reconciling of accounts be segregated among employees. Also, we recommend greater segregation of duties relative to: making deposits, opening mail, posting receipts, and signing of checks.

Views of Responsible Officials and Planned Corrective Action: We concur with the finding. The Town is in the process of reviewing their respective systems and processes to evaluate and determine the most efficient and effective solution to properly segregate duties among all Town functions to provide reasonable assurance that an individual cannot misappropriate funds without being detected during the normal course of business.

#### 2019-003. Recording of Intergovernmental Grant Receivables

**Criteria:** Generally accepted accounting principles require revenues to be recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period.

**Condition:** During fiscal year 2018, the Town did not properly record revenues and receivables as of and for the year ended June 30, 2018. Consequently, the respective revenues and receivables of the Water & Sewer Fund were not properly stated and reflected as of and for the year ended June 30, 2018, and prior period adjustments were required to correct such amounts and balances.

**Context:** We addressed the matter with the Town to determine the appropriate amounts to record as of and for the year ended June 30, 2018.

**Effect:** A prior period adjustment was required to increase intergovernmental accounts receivable and increase net position in the Water & Sewer Fund and Business-type activities in the amount of \$1,167,823 as of June 30, 2018.

**Cause:** There was a lack of appropriate controls implemented at the Town during the fiscal year to ensure that accounts receivables and revenue balances were properly reconciled and recorded.

**Recommendation:** We recommend the Town review all grant funded projects throughout the fiscal year, and ensure all respective revenues and receivables are properly identified and stated at the end of each accounting period.

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### SECTION II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS (CONTINUED)

#### 2019-003. Recording of Intergovernmental Grant Receivables (Continued)

Views of Responsible Officials and Planned Corrective Action: We concur with the finding. We will implement the necessary controls and procedures to ensure that revenues and receivables are properly identified, recorded, and reconciled in a timely manner and ensure that all transactions are being properly recognized during the correct period.

#### 2019-004. Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB)

**Criteria:** Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, establishes accounting and financial reporting for OPEB that is provided to the employees of state and local governments. The Statement addresses plans that prefund OPEB as well as those that fund plans on a pay-as-you-go basis like the Town.

Condition: In previous years, the Town's actuary was preparing two (2) different valuation reports for the Town: one that calculated a total OPEB liability to be recorded in the Town's financial statements as required by GASB Statement No. 75 and one that was prepared on the basis that active employees hired after November 4, 2002, were not eligible for participation in the Town's OPEB plan. In this second report, the Town's actuary noted "Our understanding of the Plan under GASB guidelines is that these employees are currently eligible under this plan, according to current practices and the Plan as communicated to employees until a formal resolution is adopted excluding these employees." The Town was using this second report (prepared under the assumption that Town employees hired after November 4, 2002, were not eligible) to record the Town's total OPEB liability and related amounts in the Town's financial statements.

**Context/Cause:** We obtained a copy of both reports prepared by the Town's actuary. The report prepared under the assumption that employees hired after November 4, 2002, were not eligible for the Plan should not have been used to calculate the total OPEB liability and related amounts that were reported by the Town. GASB Statement No. 75 does not provide for consideration of annual appropriation for OPEB benefits, instead focusing on historical practices and other information until such time that a government takes formal action to close an OPEB plan to future entrants.

**Effect:** As a result of the above, the Town's total OPEB liability was understated in the Town's June 30, 2018 financial statements. A prior period adjustment was required to increase the total OPEB liability and related amounts and decrease net position in the Town's governmental activities in the amount of \$1,209,231 and the Water & Sewer Fund (and business-type activities) in the amount of \$992,810 as of June 30, 2018.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## SECTION II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS (CONTINUED)

### 2019-04. Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB) (Continued)

**Recommendation:** We recommend the Town review all applicable GASB pronouncements related to OPEB to ensure all related liabilities and deferred inflows and outflows of resources are being properly recorded.

Views of Responsible Officials and Planned Corrective Action: We concur with the finding. We will implement the necessary controls and procedures to ensure that all related liabilities and deferred inflows and out flows of resources are being properly recorded.

#### 2019-005. Administration of the Town's Self-Insurance Claims Payable Liability

**Criteria:** With regard to claims payable, generally accepted accounting principles require reporting of a liability for incurred but not reported claims when it relates to claims that have arisen before the statement of net position date.

**Condition:** Claims payable, relating to the Town's self-insurance health claims, was improperly excluded in governmental activities as of June 30, 2018 and 2019.

**Context:** We addressed this matter with the Town to determine the appropriate amounts to record as of and for the year ended June 30, 2018 and 2019.

**Effect:** A prior period adjustment was required to decrease net position for governmental activities in the amount of \$116,738 as of June 30, 2018. An audit adjustment was also required to record claims payable for governmental activities in the amount of \$117,716 as of June 30, 2019.

**Cause:** There was an overall lack of appropriate controls implemented at the Town during the fiscal year. The Town did not properly prepare and review reconciliations related to its self-insurance.

**Recommendation:** The Town should implement the necessary controls to ensure proper recognition of claims payable liabilities during their financial reporting process.

View of Responsible Officials and Planned Corrective Action: We concur with the finding. We will establish internal controls and procedures to ensure proper recognition of claims payable and other payables accrued liabilities during their financial reporting process.

#### 2019-006. Preparation of Schedule of Expenditures of Federal and State Awards

**Criteria:** 2 CFR 200.302(b)(1) states that all nonfederal entities must identify in its accounts all federal awards received and expended. The schedule of expenditures of federal and state awards (SEFSA), as required by 2 CFR 200.510(b), should be derived from, and relate directly to, the underlying accounting and other records used to prepare the financial statements for the Town.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## SECTION II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS (CONTINUED)

#### 2019-006. Preparation of Schedule of Expenditures of Federal and State Awards (Continued)

**Condition:** Internal controls were not in place to support or reconcile the expenditures reported on the SEFSA to the Town's underlying accounting records.

**Context:** During the preparation of the SEFSA, it was noted the Town was not preparing the SEFSA during its normal close out procedures.

**Effect:** Ultimately the Town was able to internally provide the necessary underlying records to support the expenditures reported on the SEFSA resulting in a single audit being required for the fiscal year ended June 30, 2019.

**Cause:** The Town did not have procedures in place to permit for the reconciliation of the SEFSA to be reconciled and prepared in a timely basis.

**Recommendation:** We recommend the Town establish procedures to ensure all federal grant expenditures are included in the SEFSA (on an accrual basis) and that CFDA numbers are reported correctly. The Town should utilize the Town's general ledger system to separately track the expenditures which are program eligible in project codes to aide Finance in the reconciliation of the accounting system to the SEFSA.

Views of Responsible Officials and Planned Corrective Action: We concur with the finding. We will take necessary steps in the future to properly track the expenditures of all federal and state funded programs. We will utilize the general ledger system of the Town to aide in both the tracking but also the monthly reporting, in an attempt to reconcile the SEFSA in a timely manner.

### SECTION III FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

None reported.

### SECTION IV SCHEDULE OF PRIOR YEAR FINDINGS

None reported.



#### **TOWN OF WILKESBORO**

"Where the Mountains Begin"

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#### MANAGEMENT'S CORRECTIVE ACTION PLAN FOR THE FISCAL YEAR ENDED JUNE 30, 2019

2019-001 Financial Closeout and Reporting

Name of Contact Person Responsible for the Corrective Action Plan: Bob Urness, Assistant Town Manager / Finance Director

**Corrective Action Plan:** The Town understands the finding and has taken appropriate action to address the situation moving forward. We have hired additional staff internally as well externally to assist with period closing activities identified in the finding. These actions will allow for period closing reconciliations and posting to occur in a timelier manner, while maintaining separation of duties, moving forward.

Anticipated Completion Date: Fiscal year 2022.

2019-002 Segregation of Duties

Name of Contact Person Responsible for the Corrective Action Plan: Bob Urness, Assistant Town Manager / Finance Director

Corrective Action Plan: The Town recognizes the issues involved in this finding and has taken steps to mitigate these issues moving forward. Additional staff has been hired internally. With the addition of staff comes the opportunity to further segregate duties amongst staff in a manner that is more secure for all involved. Additionally, we have engaged an external resource to assist in facilitating us with a formulation of work flow throughout the office in order to mitigate this issue.

Anticipated Completion Date: Fiscal year 2022.

2019-003 Recording of Intergovernmental Grant Receivables

Name of Contact Person Responsible for the Corrective Action Plan: Bob Urness, Assistant Town Manager / Finance Director

Corrective Action Plan: The Town has taken the necessary steps to correct this issue through its furthered understanding of the processing of these receivables. As situations of this nature arrive in the future, we believe that the knowledge base exists to appropriately account for these items in a timely manner.

Anticipated Completion Date: Fiscal year 2022.

#### MANAGEMENT'S CORRECTIVE ACTION PLAN FOR THE FISCAL YEAR ENDED JUNE 30, 2019 (CONTINUED)

2019-004 Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB)

Name of Contact Person Responsible for the Corrective Action Plan: Bob Urness, Assistant Town Manager / Finance Director

**Corrective Action Plan:** The Town has an existing policy in relation to OPEB for its employees. The previous representation of the liability was set forth in the 2018 audit based on lengthy conversations with our prior auditor. Based on lengthy conversations with our current auditor, the measurement criteria was adjusted resulting in a prior period adjustment. Subsequent calculations will be consistent with this criteria and we do not anticipate it being an issue moving forward.

Anticipated Completion Date: Fiscal year 2022.

2019-005 Administration of the Town's Self Insurance Claims Payable Liability

Name of Contact Person Responsible for the Corrective Action Plan: Bob Urness, Assistant Town Manager / Finance Director

Corrective Action Plan: The Town understands the finding and has taken appropriate action to address the situation moving forward. We have updated our understanding and have implemented policies and procedures to mitigate issues going forward.

Anticipated Completion Date: Fiscal year 2022.

2019-006 Preparation of the Schedule of Expenditures of Federal and State Awards

Name of Contact Person Responsible for the Corrective Action Plan: Bob Urness, Assistant Town Manager / Finance Director

**Corrective Action Plan:** The Town has updated its policies and procedures to address this issue. The addition to not only our staff, but our understanding of processing these Intergovernmental Grants will allow for us to prepare the needed tracking, posting and reporting associated.

Anticipated Completion Date: Fiscal year 2022.